



Agenda & minutes

Full Council meeting of
Tuesday, 19 July 2022

Portsmouth City Council

An ORDINARY MEETING OF THE COUNCIL will be held in **the Council Chamber, Guildhall, Portsmouth on Tuesday 19 July 2022 at 2.10pm or the conclusion of the Extraordinary Meeting if later** and all members of the council are hereby summoned to attend to consider and resolve upon the business detailed from agenda 1 onwards:-

Information with regard to public access due to Covid precautions

- Following the government announcement 'Living with COVID-19' made on 21 February and the end of universal free testing from 1st April, attendees are no longer required to undertake an asymptomatic/ lateral flow test within 48 hours of the meeting however we still encourage attendees to follow the PH precautions we have followed over the last two years to protect themselves and others including vaccination and taking a lateral flow test should they wish.
- We strongly recommend that attendees should be double vaccinated and have received a booster.
- If symptomatic we encourage you not to attend the meeting but to stay at home. Updated government guidance from 1 April advises people with a respiratory infection, a high temperature and who feel unwell, to stay at home and avoid contact with other people, until they feel well enough to resume normal activities and they no longer have a high temperature. From 1 April, anyone with a positive COVID-19 test result is being advised to follow this guidance for five days, which is the period when you are most infectious.
- We encourage all attendees to wear a face covering while moving around crowded areas of the Guildhall.
- Although not a legal requirement, attendees are strongly encouraged to keep a social distance and take opportunities to prevent the spread of infection by following the 'hands, face, space' and 'catch it, kill it, bin it' advice that also protects us from other winter viruses.
- Hand sanitiser is provided at the entrance and throughout the Guildhall. All attendees are encouraged to make use of hand sanitiser on entry to the Guildhall.
- Those not participating in the meeting and wish to view proceedings are encouraged to do so remotely via the livestream link.

Agenda

- 1 **Declaration of Members' Interests**
- 2 **To approve as a correct record the Minutes of the Annual Council meeting held on 17 May 2022 (Pages 21 - 50)**
- 3 **To receive such communications as the Lord Mayor may desire to lay before the Council, including apologies for absence**
- 4 **Deputations from the Public under Standing Order No 24**

Deputations by members of the public may be made on any item where a decision is going to be taken. The request should be made in writing to the contact officer (stewart.agland@portsmouthcc.gov.uk) by 12 noon of the working day before the meeting (so Monday 18 July for this meeting), and must include the purpose of the deputation (for example, for or against the recommendations). Email requests are accepted

- 5 **Questions from the Public under Standing Order 25 (none received)**
- 6 **Appointments**
- 7 **Urgent Business - To receive and consider any urgent and important business from Members of the Cabinet in accordance with Standing Order No 26**
- 8 **Modern Slavery and Human Trafficking Statement (Pages 51 - 78)**

To receive and consider the attached report and recommendation to note for information only from Cabinet held on 21 June.

Appendix 3 can be viewed via this link or available upon request:

[Unseen-Helpline-Annual-Assessment_2021-FINAL.pdf \(unseenuk.org\)](#)

- 9 **Queen Alexandra (QA) Hospital Emergency Ward Support (Pages 79 - 98)**
- 10 **Forward Plan Omission (Pages 99 - 100)**

To receive and consider the attached report from Cabinet held on 21 June (recommendation also attached).

The Low Carbon Projects Fund report by the Director of Housing Neighbourhoods and Building Services, was omitted from the Forward Plan covering 20 May 2022 to 20 August 2022, published on 20 May 2022. The Chair of the City Council's Scrutiny Management Panel has been notified of the decision being made and a public notice published.

RECOMMENDED that

- (1) **the omission to the Forward Plan be noted and**
- (2) **that publication of the omission notice be noted.**

11 Low Carbon Projects Fund (Pages 101 - 122)

To receive and consider the attached report from the Climate Change and Environment Portfolio meeting held on 18 July (recommendation to follow).

Notices of Motion: Process information

In accordance with Standing Orders, all Notices of Motions on the agenda will, subject to the 6 month rule, automatically be dealt with at this meeting, thereby dispensing with a three-minute presentation from the proposer and subsequent vote to enable its consideration.

12 Notices of Motion

(a) North End Bank

Proposed by Councillor Lee Hunt
Seconded by Councillor Jason Fazackarley

This Council notes there is no bank serving North End local shopping area. The nearest bank is at Cosham or Commercial Road. Not everyone can use online and cashpoint services.

This Council is advised and notes that there is currently a petition being organised by local residents, which has already attracted significant support, campaigning to get a bank into North End local shopping centre to serve surrounding homes and businesses and that this petition is likely to be submitted to the Council in due course.

In the meantime, in recognition of this demonstration of public feeling on the issue, Council agrees to ask Cabinet to write to the main banks urging them to send representatives to a meeting with local councillors, trade representatives and city regeneration officers to discuss ways to get a counter service back into North End shopping centre; furthermore this Council urges the Member of Parliament for Portsmouth North to raise this matter with ministers and cordially invites her to attend the above meetings to be arranged by the Cabinet.

(b) Cost of Living Emergency

Proposed by Councillor Suzy Horton
Seconded by Councillor Steve Pitt

This Council Declares a Cost of Living Emergency

Thousands of people here in Portsmouth are facing impossible choices as energy and food prices spiral out of control. This isn't just making it difficult for local people to make ends meet, in many cases it is making it impossible.

This Council notes that:

This government has consistently failed to address the cost of living crisis, at the scale required:

Fuel:

On 1 April 2022, Ofgem increased the energy price cap by 54 per cent.

In light of the increased energy price cap, the average standard tariff energy bill will increase by £693 per year. The average pre-pay meter energy bill will increase by £708 per year (Ofgem, 2022)

Tax reliefs announced by the government are only for investing in "UK extraction", ie. fossil fuels. This move is encouraging more investment in North Sea oil and gas extraction, while not accelerating energy decarbonisation plans.

In June petrol prices inched towards £2 per litre, affecting many families and front line workers as well as local businesses

Household income:

On 6 April 2022, the Government increased National Insurance by 1.25 percentage points, which is projected to cost the average Portsmouth family an additional £108 per year

The Government has suspended the pensions 'triple lock' for 2022/3, meaning that Portsmouth's 31,000 pensioners will see a rise of 3.1 per cent this year (instead of 8.3 per cent under the triple lock formula). This year, this will cost an average of £487 to someone on the full new state pension and an average of £373 to someone on the full basis state pension (TUC, 2022)

In the face of rising prices and reduced income, from June 2021- June 22 Portsmouth foodbanks distributed over 5,000 food parcels to feed 10,000 people, with a continuing upward trend in demand

Council welcomes the steps the Lib Dem administration is taking to deal with this crisis, for instance by offering

- £75 for every child eligible for free school meals, 2 year old childcare funding or early years pupil premium this term
- £100 for every pensioner household on council tax support and/or Pension Credit and helping the voluntary sector support those missing out
- Grants for foodbanks, community meals, larders and pantries so they can help people in need
- Help for those who need food, face unaffordable rent costs or rent arrears or are in the rough sleeping pathway
- Grants for voluntary groups helping those in need

In particular, Council welcomes the financial and other support given by the Lib Dem administration, HIVE Portsmouth, local churches and Penny Mordaunt MP to foodbanks, community larders and pantries across the city.

Despite these measures, this Council declares a 'Cost of Living Emergency' and calls on the Government to immediately:

Impose a windfall tax on the super profits of oil and gas companies and to use this to take an average of £600 off the cost of Portsmouth residents' energy bills this year.

Urgently review the energy cap regime in order to provide much greater protection to consumers, as other European countries have done.

Undertake an investigation into forecourt fuel prices, and put in place transparency on fuel taxes and independent regulation for solid fuels/ petrol and diesel.

Demonstrate a real and immediate investment in U.K. renewables and decarbonise the energy sector.

Immediately reduce the standard rate of VAT from 20% to 17.5% for one year, saving the average Portsmouth household a further £600 this year which would

1. Reduce inflationary pressure.
2. Reduce pressure on strained household budgets.
3. Help businesses to be better placed to adjust.

Immediately reintroduce the pensions triple lock to support Portsmouth's pensioners

Immediately re-introduce the £20 a week uplift for Universal Credit claimant

(c) **Review of the cross border licensing legislation and its negative impact on local authorities**

Proposed by Councillor George Madgwick
Seconded by Councillor Brian Madgwick

A local extract from the recent LGA Councillor Handbook on HG/PH highlighted the issues relating to licensed vehicles. Councils have a wide range of powers that can be used to regulate taxis and PHVs, protecting the public and supporting local economies; but there are also some anomalies within the existing system.

Local councils have the power to attach conditions to the licences of operators, taxis (vehicles), PHVs, and PHV drivers, but not the licences of taxi drivers. They can also influence the local context in

which vehicles operate, and a range of licensing policies have been developed to do this by councils. However, over time this has led to a variety of different standards being applied and a lack of consistency.

Many licensing authorities have reviewed and strengthened their licensing policies following high profile cases. However, these efforts have been undermined by out of area working by drivers who have been licensed in other areas where the licensing requirements may not be as strict. For example, some councils have introduced a mandatory CCTV policy which drivers licensed with them are required to comply with, but out of area drivers can continue to operate without CCTV because they are subject to different licensing conditions.

This has caused huge frustration to councils and local drivers who have complied with more rigorous standards, and the LGA has argued that this could be addressed by the introduction of greater national consistency through national minimum standards. Whilst it is good that the Government has published new statutory standards which may go some way to raising standards, this does not negate the need for wider reform.

Out of area working has increased significantly partly due to new app-based models which make it easier for individuals to book a PHV that is licensed elsewhere. As well as varying driver and vehicle standards, another key issue for councils is the limited enforcement powers they have to take action against PHVs that are licensed by another authority.

First and foremost, councils have no ability to stop vehicles, which leaves them only able to intervene when a vehicle is stationary, and unable to prevent it being driven off - only the police may stop a vehicle.

Secondly, a council may only take action against a vehicle or driver that it has licensed, meaning that there is absolutely nothing that a council can do if a vehicle or driver licensed elsewhere is operating in their area, other than complain to the 'home' authority.

It's been argued that enforcement officers should be able to take action against any PHV operating in their area. Councils have explored and started to implement the use of joint enforcement or joint warranting agreements at a regional level, which allow licensing enforcement officers to enforce against vehicles which have been licensed in other areas, an approach that is recommended in the statutory standards. However, these agreements only extend to those authorities who agree this at the local level.

The issues above highlight how outdated legislation is no longer fit for purpose and we need to call for new legislation to be brought

forward as soon as possible. Whilst in the short term there is no commitment to a complete overhaul of the licensing regime, new statutory standards should address at least some of the key issues facing councils.

In Portsmouth City Council alone we have already been highlighted and had reports of dozens of licensed PH vehicles that are licensed to an authority based almost 200 miles away. We have also had reports of vehicles that we, as a local licensing authority, would deem as not fit for purpose completing private hire jobs for our residents via a local operator. The number of licensed PH vehicles in Portsmouth that are licensed by distant authorities is increasing heavily every single month.

Full Council asks the Chairman of the Licensing Committee and Leader of the Council to write a letter to the Secretary of State for Transport and the Rt Hon Penny Mordaunt MP and Stephen Morgan MP to ask that a review takes place as follows:-

The current statutory private hire and vehicle standards makes no reference specifically to cross border hiring. But it does mention enforcement of the licensing regime that proposes joint authorisation of enforcement officers so that would give us authorisation under to act to stop and investigate on behalf of another licensing authority albeit we would not receive any income to facilitate such compliance checking. This is not sufficient to address the problem and is in realism not possible to implement.

We suggest that the department for transport reviews the current loophole in relation to cross border hiring, particularly in relation to localising enforcement action towards private hire workers within our city. We need to bring back local controls to local authority to keep our residents safe. We need to be able to implement policies that are relevant to the local area.

We ask the Department of Transport to commit to a full review of the current cross border legislation and its negative impact. We also request that the DfT work with local licensing authority in terms of developing future legislation that focuses on localism for licensing matters.

(d) **Phasing out of pesticides and weed-killers in Portsmouth**

Proposed by Councillor Charlotte Gerada
Seconded by Councillor Judith Smyth

Council notes:

- There is a growing body of evidence concerning the dangers of unrestricted use of pesticides and herbicides, and in particular, of Glyphosate. The detrimental effects of pesticides on fauna as well as flora is widely documented,

with loss of biodiversity the most egregious. [1]

- There is growing evidence about the carcinogenic risk posed to humans from pesticides, including a high profile court case in the United States regarding weed killer. Concerns for those who are vulnerable, including children, are particularly pervasive. In particular, Glyphosate is a higher health risk than previously assumed, with the World Health Organisation recently upgrading the pesticide to 'probably carcinogenic to humans'. [2]
- A variety of pesticides are currently used by Portsmouth City Council, including biocides, fungicides, herbicides (e.g. Glyphosate) and insecticides. They are applied at present in all hard areas and landscapes within the PFI network, parks and open spaces, cemeteries, schools and communal areas of housing land across Portsmouth. [3]
- Local Authorities in the UK, and abroad, have taken a variety of measures to limit or exclude the use of pesticides for treatment of weeds and the maintenance of green spaces. Glastonbury, Lewes, Bristol, Chichester and Petersfield are just some of the councils now committed to the prohibition of pesticides and organisations like Pesticide Action Network UK has supported councils to do this.
- A motion to review pesticide use came to the Full Council meeting 13 October 2021. [4]
- As a result of the motion, a report about banning pesticides went to Cabinet in March 2022. Council officers acknowledged that the council's approach is to continue to work towards a reduced, minimal use of pesticides and an integrated or pesticide-free solution wherever possible. [5]

Council believes:

- This council has a duty of care to its citizens regarding concerns over the use of pesticides. In the same way that the council is looking to mitigate the risks from air pollution caused by vehicles, it should aim to minimise the risk to all of its residents from unrestricted spraying of certain types of weed killer.
- The impact of weed killers on Portsmouth's biodiversity and environment should be an important consideration in the approaches taken by the council to maintaining green spaces, tree pits and highways.
- Costs and efficacy of weed management shouldn't be the only consideration when deciding what approach to use across the city.

- The contracting staff who carry out weed spraying work need to be protected from harm.
- This council should use its considerable influence and leadership to inform other users of such weed killers about both their negative effects as well as the alternatives.

Council resolves:

- To ask Cabinet, utilising the Transport, Environment and Community Safety Scrutiny Panel as appropriate, to commission trials of a wide range of non-chemical and mechanical alternatives for weed treatment and management and to request council officers report back the findings within six months.
- To ask Cabinet to Involve local communities in becoming a pesticide-free city, including ensuring the council communicates the benefits of stopping pesticide use and invites residents to take part in trialling other methods of weed management.
- To request that Portsmouth City Council, through Cabinet, delivers a phased withdrawal from the use of all pesticides, including Glyphosate, over a period of three years, using methods tested in the aforementioned trials. This includes all of the council's subcontractors, such as Colas.
- To ask Cabinet to take the opportunity of the best-value review of its contract with Colas in 2024 to both improve community liaison and identify ways in which Colas can change its practices to help the council achieve its environmental objectives. For example, not spraying where residents have opted out, allowing for larger and non-sprayed tree pits and other opportunities for allowing wildflowers to flourish.
- To request that the Leader of the Council provides bi-annual updates to members on the progress of this initiative.

References

[1] *The Guardian*, June 2022: 'Glyphosate weedkiller damages wild bee colonies, study reveals'

<https://www.theguardian.com/environment/2022/jun/02/glyphosate-weedkiller-damages-wild-bumblebee-colonies>

[2] The WHO concluded there is sufficient evidence of carcinogenicity in experimental animals:

“The IARC Working Group that conducted the evaluation considered the significant findings from the US EPA report and several more recent positive results in concluding that there is sufficient evidence of carcinogenicity in experimental animals. Glyphosate also caused DNA and chromosomal damage in human cells, although it gave negative results in tests using bacteria.”

[3] Portsmouth City Council Report to Cabinet, March 2022: ‘Use of Pesticides on City Council Land’

<https://democracy.portsmouth.gov.uk/documents/s37325/Use%20of%20Pesticides%20on%20City%20Council%20Land.pdf>

[4] Final motion ‘Pesticide Use - Portsmouth City Council’ to Full Council meeting 13 October 2021

<https://democracy.portsmouth.gov.uk/documents/b14496/Agenda%20Item%2012a%20Pesticide%20Use%20LD%20Amendment%20Sunders%20Ashmore%2013th-Oct-2021%2014.00%20Full%20Council.pdf?T=9>

[5] Portsmouth City Council Report to Cabinet, March 2022: ‘Use of Pesticides on City Council Land’

<https://democracy.portsmouth.gov.uk/documents/s37325/Use%20of%20Pesticides%20on%20City%20Council%20Land.pdf>

(e) **Hilsea Community Centre**

Proposed by Councillor Russell Simpson
Seconded by Councillor George Madgwick

The Ward of Hilsea has no community centre. This negatively impacts the local community dramatically.

Full Council asks Cabinet, if possible through the Cabinet Member for Housing & the Cabinet Member for Culture, Leisure and Economic Development, to find a suitable location for a new community centre within the Hilsea ward and report back to Cabinet (keeping the Group Leaders and all Hilsea councillors informed) about the feasibility to open one.

(f) **GPs in the City**

Proposed by Councillor Gerald Vernon-Jackson
Seconded by Councillor Matthew Winnington

This Council calls on the government to take urgent action to address the appalling ratio of local residents to GPs in our city.

Evidence from the Nuffield Trust showed that in Portsmouth there is only one GP for every 2483 people. This was the worst ratio of GPs to residents in England. Some areas, such as Oxfordshire, have more than double that provision.

I have written to the Secretary of State asking for him to work with the city to urgently address this issue.

We call upon the government, through Cabinet, to back our plea to become a pilot area to follow Wales and Scotland to allow pharmacists to issue prescriptions to ease pressure on GPs.

We further call upon the government, through Cabinet, to back our calls for the Council to be able to directly employ GPs.

This Council, through Cabinet, pledges to work closely with partners, including the GPs of Portsmouth Primary Care Alliance, pharmacists, physiotherapists, and other primary healthcare professionals and in conjunction with the Integrated Care System to recruit, retain and resource our Local GPs, in line with the goals of the city vision to deliver better health and wellbeing outcomes for the people of Portsmouth.

Through Cabinet, we call on the Secretary of State to commit to providing whatever support is necessary to achieve these aims.

(g) **Widening Participation in Local Democracy**

Proposed by Councillor Cal Corkery

Seconded by Councillor Kirsty Mellor

Full Council notes:

1. It is an important function of local authorities and political parties to promote participation in local democracy, particularly through voter registration and encouraging people to use their vote at election time.
2. People from traditionally marginalised and excluded social groups and communities may experience additional barriers which prevent or dissuade them from active participation in local democracy.
3. Participants at previous Learning Disability Partnership Board meetings have expressed a view that more could be done to engage people with learning disabilities in local politics and elections.
4. The council is the only local authority known to employ a Learning Disability Champion.
5. Valuable work is already undertaken by the council to promote voter registration and encourage participation in local democracy.
6. Voter turnout in local elections tends to be low, however there is variation across the city with a high of 42% in Eastney and Craneswater ward and a low of 18% in Charles Dickens ward in the 2022 polls.

Full Council believes:

1. Every local resident has the right to take part in local democracy and both the council and political parties have a duty to engage people in the process and promote active participation.
2. Where certain social groups or communities are known or identified to face particular challenges or difficulties taking part in local democracy, action should be taken to break down those barriers and make politics more accessible.
3. The Learning Disability Partnership Board and Learning Disability Champion, collectively do fantastic work to represent and advocate for the views and interests of the local learning disability communities.
4. Low voter turnout risks undermining the legitimacy of local government and the confidence of residents in their council and their elected representatives.
5. Low turnout across the city often seems to correlate to areas of economic deprivation and social exclusion.
6. That it would be helpful if Group Leaders could work together to ensure provision of an accessible hustings event in advance of the next local elections aimed at better engaging people from marginalised or excluded communities in the democratic process.
7. That all Members are, and should be aware that they can assist in the promotion of inclusive voter engagement by taking active steps to produce easy read and readily accessible political literature.

Full council resolves:

1. To place on record our thanks to the Learning Disability Partnership Board, Learning Disability Champion and Electoral Services team for the crucially important work they do.
2. To ask Cabinet to commission a report to be brought back to Full Council this municipal year looking at what can be done to ensure greater accessibility to, and the promotion of resident engagement in local democracy.

(h) **Reinstate Shareholder Committee**

Proposed by Councillor Scott Payter-Harris

Seconded by Councillor Ryan Brent

The purpose of the Shareholder Committee was to approve and oversee the Council's strategic objectives across Portsmouth City Council's companies, while also giving support in the development of these companies in line with the Council's regulations and ambitions.

The decision made by the Cabinet voting members of the Shareholder committee at its first ever meeting was to abolish the Shareholder Committee and ensure that all oversight of PCC companies and future company subsidiaries would be undertaken by and reported to full Cabinet.

This council believes the decision to abolish the Shareholder committee was wrong.

This Council believes scrutiny and oversight of PCC companies and future company subsidiaries should be undertaken by the Shareholder Committee and not full Cabinet. This council requests the Leader and the Cabinet to reinstate the Shareholder Committee and report back to Full Council within the next 3 months.

(i) **Civic Offices Sustainability**

Proposed by Councillor Ryan Brent

Seconded by Councillor Lee Mason

Understandably, there has been a need for businesses, including local authorities, to develop new ways of working in response to the Covid-19 pandemic. The council commends the continued hard work of officers, and their desire to ensure that residents of the city have minimal disruptions and impact to the 'normal' services that they received prior to the pandemic.

However, the council regrets that the Liberal Democrat administration have not facilitated a return to 'normal' yet. Members of this council as well as residents of the city have noted a seemingly empty civic offices building which does not function effectively. It is vital that taxpayers receive the best value for money with services, especially those delivered by the local authority, and unfortunately the council notes that this is not happening.

It is now time to look forward and consider what is the most purposeful and efficient way for the local authority to deliver its services. Therefore, the council compels the administration to bring a report to the October Full Council meeting that considers the future of the civic offices. The report will include:

- Running costs prior to the pandemic and current data for the council as a whole in addition to a breakdown per Department, including working from home overheads
- Costed proposals for alternative working solutions for the

Civic Offices functions, including travel expenses and parking

- Possible alternative income generation utilisation of the asset
- Evaluative financial analysis of the current market value of the civic offices
- Preliminary findings from the working from home working group, including all meeting dates and agenda items since it commenced.

(j) **Park Homes**

Proposed by Councillor Lee Mason

Seconded by Councillor John Smith

“This council condemns the introduction of a 10% commission on the sale of park homes at the council owned sites at Cliffdale Gardens and Henderson Road. This is in effect a tax on some of the least wealthy home owners in the city that will reduce the value of their homes and damage the long term financial plans that residents, including some who are now vulnerable or elderly, have carefully made over many years. This is an exploitative cash grab, made at a time when residents are already struggling with the cost of living and at a time when the council itself has received government funding that means its most recent budget required no cuts to services or budgets to make savings. There is no justifiable reason for stripping Portsmouth home owners of their assets in this way.

This council condemns the attempts by the administration to mislead residents by claiming that it has found a solution by applying the policy to new owners only. Anyone with basic economic literacy can see that new buyers will reduce what they are willing to pay to take account of the fact they have to pay a 10% commission on future sale. This council therefore notes that the charge will still adversely impact existing residents and calls on the cabinet member for housing to accept that his change in policy will not fully protect existing owners.

The city council further expresses its disapproval of the apparently secretive way in which this policy has been adopted. The council condemns the decision to use a legal technicality - the fact that there is no formal change to the terms and conditions of residency - to avoid consulting residents on the proposal. This council expresses it's disapproval of the fact that this policy was revealed only in the budget with no discussion in public decision meetings by the relevant cabinet member or the full cabinet. This council

condemns the fact that since the budget and despite significant and vocal protest from residents that the cabinet member has hidden behind the budget and despite changing the policy so that it only applies to future owners he has still refused to engage properly with residents who have instead received only a letter confirming that the policy is already in place. This disregard for the residents and for public scrutiny is shameful.

This council calls on the Administration to reverse the decision to charge the commission at the earliest opportunity. This council calls on the Administration to apologise to residents of Cliffdale Gardens and Henderson Road for the way they have been treated. This council calls on all political group leaders and members of this council to commit to reversing this decision in the 2023 budget if necessary.”

(k) **Warm Places**

Proposed by Councillor Judith Smyth
Seconded by Councillor Graham Heaney

The cost-of-living crisis will have a devastating impact across all areas of daily life. Spiralling price increases will impact disproportionately on low-wage households and people dependent on state support. Wages will fail to keep pace with price increases. With inflation likely to hit as much as 11% by next winter and the research firm Kantar predicting an increase in the average household food bill of 380%, the current inequalities in our society will become even more pronounced.

Energy prices are expected to peak during winter months. As hard-pressed households juggle resources, many will face a choice of eating or heating their home. Lack of heating leaves long-term health problems. Central government has no plans to support hard-pressed households beyond the meagre measures already announced.

Whilst we do not have local powers to change the benefits system or fuel pricing there are some actions we can take locally to help people to keep warm this winter.

The public response to the Covid pandemic and the number of people currently helping out in food banks has shown that local communities feel a need to help others at times of crisis and respond generously to such crises. However, it is very much harder for individuals and communities to respond to fuel poverty than it is to support a food bank.

Homes should be a place of warmth comfort and safety. Heating is an essential and not a luxury. No one should have to leave their home because they can't afford to keep it warm. However, sadly this is the reality that many face. For some this will be disastrous in

a cold winter. It is therefore necessary for the council to take action and plan to meet that need so that we are prepared.

This motion asks the City council to support the development of a community wide local response to assist vulnerable people unable to heat their home to warm up during the day. This could be done by ensuring that welcoming warm places are made available across the city in every community for public use. This could be a public library, a community centre, school, pub or café, sports centres, a church, mosque or other place of worship. It should include outreach to groups of older people, after school and breakfast clubs, parent and baby groups to enable them to participate.

The aim would be to have accessible, well publicised, safe, welcoming, warm places available to those who cannot warm their homes during the day available by the end of October across the whole city.

The Council therefore asks cabinet to

- (i) Work with the Hive, individual volunteers and community groups to form a steering group, develop a plan, raise any funds needed, inform people about warm places, manage the scheme and report back on impact on participants. Start now in order to have warm places available by the end of October across the whole city
- (ii) Provide a list of public buildings (and opening hours) across the city that will be made available as welcoming warm places by the end of August
- (iii) Support the steering group to involve places of worship, cafes, pubs, gyms and other owners/occupiers of warm places to participate in the scheme between November and March.
- (iv) Advertise the scheme as it develops and when it opens on websites, flagship and in other ways

13 Questions from Members under Standing Order No 17 (Pages 123 - 124)

David Williams
Chief Executive

Members of the public are permitted to use both audio visual recording devices and social media during this meeting, on the understanding that it neither disrupts the meeting nor records those stating explicitly that they do not wish to be recorded. Guidance on the use of devices at meetings open to the public is available on the Council's website and posters on the wall of the meeting's venue.

Whilst every effort will be made to webcast this meeting, should technical or other difficulties occur, the meeting will continue without being webcast via the Council's website.

This meeting is webcast (videoed), viewable via the Council's livestream account at <https://livestream.com/accounts/14063785>

If any member of the public wishing to attend the meeting has access requirements, please notify the contact the Local Democracy Manager at Stewart.Aglan@portsmouthcc.gov.uk.

Civic Offices
Guildhall Square
PORTSMOUTH
11 July 2022

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MINUTES OF AN ANNUAL MEETING OF THE COUNCIL held at the Guildhall Portsmouth on Tuesday, 17 May 2022 at 10.00 am

Council Members Present

The Right Worshipful Frank Jonas BEM
The Lord Mayor (in the Chair)

Councillors

Yinka Adeniran	Brian Madgwick
Dave Ashmore	George Madgwick
Matthew Atkins	Hugh Mason
Chris Attwell	Lee Mason
Kimberly Barrett	Kirsty Mellor
Simon Boshier	Gemma New
Ryan Brent	Robert New
Stuart Brown	Terry Norton
Tom Coles	Scott Payter-Harris
Cal Corkery	Steve Pitt
Jason Fazackarley	Darren Sanders
George Fielding	Asghar Shah
Charlotte Gerada	Russell Simpson
Lewis Gosling	John Smith
Graham Heaney	Judith Smyth
Ian Holder	Lynne Stagg
Suzy Horton	Benedict Swann
Lee Hunt	Linda Symes
Mark Jeffery	Gerald Vernon-Jackson CBE
Abdul Kadir	Daniel Wemyss
Leo Madden	Matthew Winnington

*Councillor Cal Corkery was present for minutes 40 to 49 only.

40. Vote of Thanks to Retiring Lord Mayor and Lady Mayoress

It was Proposed by Councillor Simon Boshier

Seconded by Councillor Scott Payter-Harris.

That a vote of thanks be given to the retiring Lord Mayor and Lady Mayoress.

It was RESOLVED unanimously that the council places on record its sincere thanks to Councillor Frank Jonas and Mrs Joy Maddox for their outstanding service to the city as Lord Mayor and Lady Mayoress during their year of office.

That the Council expresses its great appreciation of the fine qualities which Councillor Frank Jonas had brought to the conduct of the business of this Council, his devotion to duty and the distinction and

goodwill with which he carried out the many and various duties of the office of Lord Mayor.

That the Council also places on record its gratitude to Mrs Joy Maddox for her untiring support and help which she has given as Lady Mayoress to the Lord Mayor.

That this resolution be engrossed and be presented to Councillor Frank Jonas and Mrs Joy Maddox at this ceremony.

The retiring Lord Mayor was presented with the Council's gift of an engrossed scroll which signifies the Council's appreciation of his time in office.

41. To elect the Lord Mayor for the ensuing Municipal Year

Councillor Gerald Vernon-Jackson nominated Councillor Hugh Mason for election to the Office of Lord Mayor for the ensuing Municipal Year.

The nomination was seconded by Councillor Suzy Horton.

As there were no other nominations, the Lord Mayor put the proposal to the vote, following which it was which was declared CARRIED that Councillor Hugh Mason be duly elected Lord Mayor.

Councillor Hugh Mason then left the chamber with the retiring Lord Mayor to don the Lord Mayor's robes and chain of office.

42. New Lord Mayor takes the Chair

Councillor Hugh Mason took the chair and thereupon made and subscribed the Declaration of Acceptance of Office witnessed by the City Solicitor.

43. Presentation of the Portsmouth Sword and the Keys of the City

The Lord Mayor received the Portsmouth Sword and the Keys of the Fortress of Portsmouth presented to him on behalf of the Royal Navy.

44. The Lord Mayor returns thanks to the Council

The Lord Mayor thanked members of the Council for his election and detailed his ambitions for the year. He spoke about his charitable appeals for the coming year which were the Honor Waite Charity and to provide a Hovermat system for the Rheumatology Department at the Queen Alexander Hospital.

The Lady Mayoress would be raising funds for her nominated charity for the year, which was Aurora New Dawn.

45. Investiture of the New Lady Mayoress

Ms Marie Costa, the new Lady Mayoress, signed a document of office witnessed by the City Solicitor.

46. Vote of Thanks to Retiring Deputy Lord Mayor and Deputy Lady Mayoress

It was

Proposed by Councillor Gerald Vernon-Jackson

Seconded by Councillor Simon Boshier

That a vote of thanks be given to the retiring Deputy Lord Mayor and Deputy Lady Mayoress.

It was RESOLVED unanimously that the council places on record its sincere thanks to Councillor Rob Wood and Mrs Debra Wood for their fine work in supporting the Lord Mayor and Lady Mayoress during their year of office.

47. To appoint the Deputy Lord Mayor for the ensuing Municipal Year

Councillor Charlotte Gerada nominated Councillor Tom Coles as the Deputy Lord Mayor for the ensuing municipal year. This nomination was seconded by Councillor Graham Heaney.

There being no other nominations, the Lord Mayor put the proposal, which was CARRIED unanimously and he declared Councillor Tom Coles duly elected as the Deputy Lord Mayor and he made and subscribed the Declaration of Acceptance of Office. This was witnessed by the City Solicitor.

The Chief Executive announced that Councillor Tom Coles would be supported by his Deputy Lady Mayoress, Nikki Coles. The Deputy Lady Mayoress then made and subscribed a document undertaking to support the Deputy Lord Mayor in carrying out his official duties which was witnessed by the City Solicitor.

48. Appointment of Chaplains to the City Council

The Dean of Portsmouth, the Very Reverend Anthony Cane, and Reverend Bob Mason were appointed as Chaplains to the City Council.

49. Announcement and presentation of Civic Awards

The Lord Mayor announced and presented the Civic Award to the following recipients:

- Donna Abrahart
- Brian Hall
- Joan Eddings MBE
- Michael Chipps

The meeting adjourned at 11.16 am, and reconvened at 12.15 pm in the Council Chamber, Portsmouth Guildhall.

50. Declaration of Members' Interests

As Deputy Police & Crime Commissioner, Cllr Terry Norton declared a prejudicial interest in the appointment of a member to the Police and Crime Panel. Cllr Norton did not vote on this item.

51. To approve as a correct record the minutes of the meeting of the ordinary Council held on 15 March 2022

It was

Proposed by Councillor Gerald Vernon-Jackson
Seconded by Councillor Simon Boshier

That the minutes of the Council meeting held on 15 March 2022 be confirmed and signed as a correct record.

52. To receive such communications as the Lord Mayor may desire to lay before the Council, including apologies for absence

The Lord Mayor advised that apologies for absence had been received from Councillor Cal Corkery.

The Lord Mayor congratulated Cllr George Madgwick and Cllr Brian Madgwick as Leader and Deputy leader of the Portsmouth Independent Party Group respectively and Cllr Cal Corkery and Cllr Charlotte Gerada as the respective Leader and Deputy Leader of the Labour Group.

With the permission of the Lord Mayor the Leader of the Council, Cllr Gerald Vernon-Jackson proposed a vote of thanks to the former Leader of the Labour group, Cllr George Fielding.

This was duly seconded by Cllr Simon Boshier and declared by the Lord Mayor as carried by assent.

53. Deputations from the Public under Standing Order No 24

The City Solicitor advised that one verbal deputation request had been made for this meeting from the Rt Hon. Penny Mordaunt MP in respect of minute 22, 'Motion for the Ocean and Coastal Communities'.

The Rt Hon. Penny Mordaunt MP delivered her deputation to Council.

54. Leader

Under the Local Government and Public Involvement in Health Act 2007, the current Leader of the City Council, Councillor Gerald Vernon-Jackson will remain in office until May 2023 subject to the conditions set out on the agenda.

55. Cabinet - In accordance with the Local Government and Public Involvement in Health Act 2007, to receive details from the Leader of the Council regarding Cabinet members (including Deputy Leader) and portfolios for the ensuing Municipal Year

The Lord Mayor explained that the Leader of the Council was empowered to determine the number of councillors on the Cabinet, their associated portfolios and to select one of the appointed cabinet members to the position of Deputy Leader.

The Leader announced his Cabinet; the details of the Cabinet (with opposition spokespersons provided by the respective Group Leaders) (attached to these minutes as Appendix 1).

The Leader also announced the membership of the Health & Wellbeing Board, which was himself, Cllr Suzy Horton, Cllr Matthew Winnington and Cllr Simon Boshier, or his nomination from the Conservative Group.

RESOLVED that Council noted:

- (i) the 10 portfolios (including the Leader) for the ensuing municipal year as set out in Appendix 1 attached to these minutes; and**
- (ii) the membership of the Health & Wellbeing Board for the ensuing municipal year.**

56. Proportional Representation on Panels and Committees

The Lord Mayor proposed and the Council agreed to take agenda items 9, 10, 11, 12, 13 and 14 together regarding proportional representation on committees and panels and consequent appointment of members and standing deputies, chairs and vice-chairs and other appointments.

It was

Proposed by Councillor Gerald Vernon-Jackson
Seconded by Councillor Simon Boshier

To adopt the overall political balance and allocation of seats schedule circulated in the chamber and to agree the membership of committees and panels, standing deputies, chairs and vice-chairs of committees and panels, including appointments and other appointments.

Table 1 - Proportionality Chart (May 2022)

	1	2	3	4	5	6
<i>Groups</i>	<i>No of Cllrs</i>	<i>Total No of Cttee Seats</i>	<i>Licensing Committee (15 Members)</i>	<i>Planning Committee (10 Members)</i>	<i>7 committees and panels (see note) (6 Members each)</i>	<i>Scrutiny Management Panel (9 Members)</i>
<i>Liberal Democrats</i>	17	31	6	4	17	4
<i>Conservative</i>	13	24	5	3	13	3
<i>Labour</i>	9	16	3	2	9	2
<i>Portsmouth Independents Party</i>	3	5	1	1	3	0
	42	76	15	10	42	9

RESOLVED that:

- (1) the total number of seats on committees and panels be divided among the political groups and individual members as applicable in accordance with Table 1 above; and**
- (2) any other bodies subject to the political proportionality rules be appointed in accordance with the proportions shown in Table 1**

Whilst the nominations to committee places were not contested, the positions for Chair were for a number of the Bodies, and in the case of the Employment Committee, also the Vice-Chair

Council voted on the appointments to each of these Chair and Vice-Chair positions individually.

Licensing Committee Chair

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

Two nominations for the role of Chair had been put forward. One nomination was for Councillor Scott Payter-Harris and the other was for Councillor George Madgwick.

The following members voted in favour of Councillor Payter-Harris

Councillor Yinka Adeniran	Councillor Matthew Atkins
Councillor Simon Boshier	Councillor Ryan Brent
Councillor Tom Coles	Councillor George Fielding
Councillor Charlotte Gerada	Councillor Lewis Gosling
Councillor Graham Heaney	Councillor Lee Mason
Councillor Kirsty Mellor	Councillor Gemma New
Councillor Robert New	Councillor Terry Norton
Councillor Scott Payter-Harris	Councillor Asgah Shah
Councillor John Smith	Councillor Judith Smyth
Councillor Lynda Symes	Councillor Benedict Swann
Councillor Daniel Wemyss	

The following members voted in favour of Councillor George Madgwick

Councillor Dave Ashmore	Councillor Chris Attwell
Councillor Kimberly Barrett	Councillor Stuart Brown
Councillor Jason Fazackarley	Councillor Ian Holder
Councillor Suzy Horton	Councillor Lee Hunt
Councillor Mark Jeffery	Councillor Abdul Kadir
Councillor Leo Madden	Councillor Brian Madgwick
Councillor George Madgwick	Councillor Steve Pitt
Councillor Darren Sanders	Councillor Russell Simpson
Councillor Lynne Stagg	Councillor Gerald Vernon-Jackson
Councillor Matthew Winnington	

The Lord Mayor abstained from voting

The nomination for Councillor Scott Payter-Harris was therefore declared CARRIED.

RESOLVED that Councillor Scott Payter-Harris be appointed as Chair of the Licensing Committee.

Licensing Committee Vice-Chair

Councillor Russell Simpson nominated Councillor George Madgwick as Vice-Chairman of the Licensing Committee.

This nomination was duly seconded by Councillor Scott Payter-Harris. There were no other nominations

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

The following members voted in favour

Councillor Yinka Adeniran	Councillor Dave Ashmore
Councillor Chris Attwell	Councillor Kimberly Barrett
Councillor Stuart Brown	Councillor Simon Boshier
Councillor Tom Coles	Councillor Jason Fazackarley
Councillor George Fielding	Councillor Lewis Gosling
Councillor Charlotte Gerada	Councillor Graham Heaney
Councillor Ian Holder	Councillor Suzy Horton
Councillor Lee Hunt	Councillor Mark Jeffery
Councillor Abdul Kadir	Councillor Leo Madden
Councillor Brian Madgwick	Councillor George Madgwick
Councillor Gemma New	Councillor Robert New
Councillor Terry Norton	Councillor Scott Payter-Harris
Councillor Steve Pitt	Councillor Darren Sanders
Councillor Asgah Shah	Councillor Russell Simpson
Councillor John Smith	Councillor Judith Smyth
Councillor Lynne Stagg	Councillor Lynda Symes
Councillor Gerald Vernon-Jackson	Councillor Matthew Winnington

No members voted against**The following members abstained from voting**

Councillor Matthew Atkins	Councillor Ryan Brent
Councillor Hugh Mason (Lord Mayor)	Councillor Lee Mason
Councillor Benedict Swann	Councillor Daniel Wemyss

The nomination was therefore declared CARRIED.

RESOLVED that Councillor George Madgwick be appointed as Vice Chairman of the Licensing Committee.

Planning Committee Chair

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

Two nominations for the role of Chair had been put forward. One nomination was for Councillor Chris Attwell and the other was for Councillor Judith Smyth.

The following members voted in favour of Councillor Attwell

Councillor Dave Ashmore	Councillor Chris Attwell
Councillor Kimberly Barrett	Councillor Stuart Brown
Councillor Jason Fazackarley	Councillor Ian Holder
Councillor Suzy Horton	Councillor Lee Hunt
Councillor Mark Jeffery	Councillor Abdul Kadir
Councillor Leo Madden	Councillor George Madgwick

Councillor Steve Pitt
 Councillor Russell Simpson
 Councillor Gerald Vernon-Jackson

Councillor Darren Sanders
 Councillor Lynne Stagg
 Councillor Matthew Winnington

The following members voted in favour of Councillor Smyth

Councillor Yinka Adeniran
 Councillor Simon Boshier
 Councillor Tom Coles
 Councillor Charlotte Gerada
 Councillor Graham Heaney
 Councillor Lee Mason
 Councillor Robert New
 Councillor Scott Payter-Harris
 Councillor John Smith
 Councillor Lynda Symes
 Councillor Daniel Wemyss

Councillor Matthew Atkins
 Councillor Ryan Brent
 Councillor George Fielding
 Councillor Lewis Gosling
 Councillor Brian Madgwick
 Councillor Gemma New
 Councillor Terry Norton
 Councillor Asgah Shah
 Councillor Judith Smyth
 Councillor Benedict Swann

The Lord Mayor abstained from voting.

*Councillor Kirsty Mellor was absent from the room during this vote.

The nomination for Councillor Smyth was therefore carried.

RESOLVED that Councillor Judith Smyth be appointed as Chair of the Planning Committee.

Planning Committee Vice-Chair

Councillor George Fielding nominated Councillor Chris Attwell as Vice-Chair of the Planning Committee.

This nomination was duly seconded by Councillor Judith Smyth. There were no other nominations.

Following a vote the nomination was declared CARRIED.

RESOLVED that Councillor Chris Attwell be appointed as Vice Chair of the Planning Committee.

Governance & Audit & Standards Committee Chair

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

Two nominations for the role of Chair had been put forward. One nomination was for Councillor Leo Madden and the other was for Councillor Daniel Wemyss.

The following members voted in favour of Councillor Madden

Councillor Yinka Adeniran	Councillor Dave Ashmore
Councillor Chris Attwell	Councillor Kimberly Barrett
Councillor Stuart Brown	Councillor Jason Fazackarley
Councillor Ian Holder	Councillor Suzy Horton
Councillor Lee Hunt	Councillor Mark Jeffery
Councillor Abdul Kadir	Councillor Leo Madden
Councillor Brian Madgwick	Councillor George Madgwick
Councillor Steve Pitt	Councillor Darren Sanders
Councillor Asghar Shah	Councillor Judith Smyth
Councillor Lynne Stagg	Councillor Gerald Vernon-Jackson
Councillor Matthew Winnington	

The following members voted in favour of Councillor Wemyss

Councillor Matthew Atkins	Councillor Simon Boshier
Councillor Ryan Brent	Councillor Charlotte Gerada
Councillor George Fielding	Councillor Graham Heaney
Councillor Lewis Gosling	Councillor Gemma New
Councillor Lee Mason	Councillor Terry Norton
Councillor Robert New	Councillor Russell Simpson
Councillor Scott Payter-Harris	Councillor Lynda Symes
Councillor John Smith	Councillor Daniel Wemyss
Councillor Benedict Swann	

The Lord Mayor abstained from voting.

*Councillors Tom Coles and Kirsty Mellor was absent from the room during this vote.

The nomination for Councillor Leo Madden was therefore declared CARRIED.

RESOLVED that Councillor Leo Madden be appointed as Chair of the Governance & Audit & Standards Committee.

Employment Committee Chair

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

Two nominations for the role of Chair had been put forward. One nomination was for Councillor Dave Ashmore and the other was for Councillor Cal Corkery.

The following members voted in favour of Ashmore

Councillor Dave Ashmore	Councillor Chris Attwell
Councillor Kimberly Barrett	Councillor Stuart Brown
Councillor Jason Fazackarley	Councillor Ian Holder
Councillor Suzy Horton	Councillor Lee Hunt
Councillor Mark Jeffery	Councillor Abdul Kadir
Councillor Leo Madden	Councillor Brian Madgwick
Councillor George Madgwick	Councillor Steve Pitt
Councillor Darren Sanders	Councillor Russell Simpson
Councillor Lynne Stagg	Councillor Gerald Vernon-Jackson
Councillor Matthew Winnington	

The following members voted in favour of Councillor Corkery

Councillor Yinka Adeniran	Councillor Matthew Atkins
Councillor Simon Boshier	Councillor Ryan Brent
Councillor Tom Coles	Councillor George Fielding
Councillor Charlotte Gerada	Councillor Lewis Gosling
Councillor Graham Heaney	Councillor Lee Mason
Councillor Gemma New	Councillor Robert New
Councillor Terry Norton	Councillor Scott Payter-Harris
Councillor Asgah Shah	Councillor John Smith
Councillor Judith Smyth	Councillor Lynda Symes
Councillor Benedict Swann	Councillor Daniel Wemyss

The Lord Mayor abstained from voting.

*Councillor Kirsty Mellor was absent from the room during this vote.

The nomination for Councillor Cal Corkery was therefore carried

RESOLVED that Councillor Cal Corkery be appointed as Chair of the Employment Committee.

Employment Committee Vice-Chair

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

Two nominations for the role of Vice-Chair had been put forward. One nomination was for Councillor Gerald Vernon-Jackson and the other was for Councillor Simon Boshier.

The following members voted in favour of Councillor Vernon-Jackson

Councillor Dave Ashmore	Councillor Chris Attwell
Councillor Kimberly Barrett	Councillor Stuart Brown
Councillor Jason Fazackarley	Councillor Ian Holder
Councillor Suzy Horton	Councillor Lee Hunt
Councillor Mark Jeffery	Councillor Abdul Kadir
Councillor Leo Madden	Councillor Brian Madgwick
Councillor George Madgwick	Councillor Steve Pitt
Councillor Darren Sanders	Councillor Russell Simpson
Councillor Lynne Stagg	Councillor Gerald Vernon-Jackson
Councillor Matthew Winnington	

The following members voted in favour of Councillor Boshier

Councillor Yinka Adeniran	Councillor Matthew Atkins
Councillor Simon Boshier	Councillor Ryan Brent
Councillor Tom Coles	Councillor George Fielding
Councillor Charlotte Gerada	Councillor Lewis Gosling
Councillor Graham Heaney	Councillor Lee Mason
Councillor Kirsty Mellor	Councillor Gemma New
Councillor Robert New	Councillor Terry Norton
Councillor Scott Payter-Harris	Councillor Asgah Shah
Councillor John Smith	Councillor Judith Smyth
Councillor Lynda Symes	Councillor Benedict Swann
Councillor Daniel Wemyss	

The Lord Mayor abstained from voting.

The nomination for Councillor Boshier was therefore carried.

RESOLVED that Councillor Simon Boshier be appointed as Vice-Chair of the Employment Committee.

Economic Development, Culture & Leisure Scrutiny Panel Chair

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

Two nominations for the role of Chair had been put forward. One nomination was for Councillor George Fielding and the other was for Councillor George Madgwick.

The following members voted in favour of Councillor Fielding

Councillor Yinka Adeniran	Councillor Matthew Atkins
Councillor Simon Boshier	Councillor Ryan Brent
Councillor Tom Coles	Councillor George Fielding
Councillor Charlotte Gerada	Councillor Lewis Gosling
Councillor Graham Heaney	Councillor Lee Mason
Councillor Kirsty Mellor	Councillor Gemma New
Councillor Robert New	Councillor Terry Norton
Councillor Scott Payter-Harris	Councillor Asgah Shah
Councillor John Smith	Councillor Judith Smyth
Councillor Lynda Symes	Councillor Benedict Swann
Councillor Daniel Wemyss	

The following members voted in favour of Councillor George Madgwick.

Councillor Dave Ashmore	Councillor Chris Attwell
Councillor Kimberly Barrett	Councillor Stuart Brown
Councillor Jason Fazackarley	Councillor Ian Holder
Councillor Suzy Horton	Councillor Lee Hunt
Councillor Mark Jeffery	Councillor Abdul Kadir
Councillor Leo Madden	Councillor Brian Madgwick
Councillor George Madgwick	Councillor Steve Pitt
Councillor Darren Sanders	Councillor Russell Simpson
Councillor Lynne Stagg	Councillor Gerald Vernon-Jackson
Councillor Matthew Winnington	

The Lord Mayor abstained from voting.

The nomination for Councillor George Fielding was therefore declared CARRIED.

RESOLVED that Councillor George Fielding be appointed as Chair of the Economic Development, Culture & Leisure Scrutiny Panel.

Traffic, Environment & Community Safety Scrutiny Panel Chair

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

Two nominations for the role of Chair had been put forward. One nomination was for Councillor Gemma New and the other was for Councillor Russell Simpson.

The following members voted in favour of Councillor Gemma New

Councillor Yinka Adeniran	Councillor Matthew Atkins
Councillor Simon Boshier	Councillor Ryan Brent
Councillor Tom Coles	Councillor George Fielding
Councillor Charlotte Gerada	Councillor Lewis Gosling
Councillor Graham Heaney	Councillor Lee Mason
Councillor Kirsty Mellor	Councillor Gemma New
Councillor Robert New	Councillor Terry Norton
Councillor Scott Payter-Harris	Councillor Asgah Shah
Councillor John Smith	Councillor Judith Smyth
Councillor Lynda Symes	Councillor Benedict Swann
Councillor Daniel Wemyss	

The following members voted-in favour of Councillor Simpson.

Councillor Dave Ashmore	Councillor Chris Attwell
Councillor Kimberly Barrett	Councillor Stuart Brown
Councillor Jason Fazackarley	Councillor Ian Holder
Councillor Suzy Horton	Councillor Lee Hunt
Councillor Mark Jeffery	Councillor Abdul Kadir
Councillor Leo Madden	Councillor Brian Madgwick
Councillor George Madgwick	Councillor Steve Pitt
Councillor Darren Sanders	Councillor Russell Simpson
Councillor Lynne Stagg	Councillor Gerald Vernon-Jackson
Councillor Matthew Winnington	

The Lord Mayor abstained from voting.

The nomination for Councillor Gemma New was therefore declared
CARRIED.

**RESOLVED that Councillor Gemma New be appointed as Chair of the
Traffic, Environment & Community Safety Scrutiny Panel.**

Council voted on the committee seats as proposed by Councillor Gerald
Vernon-Jackson and Seconded by Councillor Simon Boshier, incorporating the
Chair and Vice-Chair positions as already voted on.

This was carried unanimously.

**(3) the membership of the following committees and panels be
appointed as shown, together with the standing deputies and
Chair/Vice-Chair positions.**

Licensing Committee

Group	Position 2022-23	Appointed for 2022-23
1. Liberal Democrat		Dave Ashmore
2. Liberal Democrat		Kimberly Barrett
3. Liberal Democrat		Stuart Brown
4. Liberal Democrat		Jason Fazackarley
5. Liberal Democrat		Ian Holder
6. Liberal Democrat		Leo Madden
7. Conservative	Chair	Scott Payter-Harris
8. Conservative		Benedict Swann
9. Conservative		Daniel Wemyss
10. Conservative		Linda Symes
11. Conservative		Lewis Gosling
12. Labour		Yinka Adeniran
13. Labour		Tom Coles
14. Labour		Asghar Shah
15. PIP	Vice-Chair	George Madgwick
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Lee Hunt
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Abdul Kadir
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Steve Pitt
<i>Conservative</i>	<i>Standing Deputy</i>	Matthew Atkins
<i>Conservative</i>	<i>Standing Deputy</i>	John Smith
<i>Conservative</i>	<i>Standing Deputy</i>	Gemma New
<i>Labour</i>	<i>Standing Deputy</i>	George Fielding
<i>Labour</i>	<i>Standing Deputy</i>	Charlotte Gerada

Planning Committee

Group	Position for 2022-23	Appointed for 2022-23
1. Liberal Democrat	Vice-Chair	Chris Attwell
2. Liberal Democrat		Hugh Mason
3. Liberal Democrat		Darren Sanders
4. Liberal Democrat		Gerald Vernon-Jackson
5. Conservative		John Smith
6. Conservative		Robert New
7. Conservative		Linda Symes
8. Labour		George Fielding
9. Labour	Chair	Judith Smyth
10. PIP		Russell Simpson
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Dave Ashmore
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Mark Jeffery
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Abdul Kadir
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Steve Pitt
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Lynne Stagg
<i>Conservative</i>	<i>Standing Deputy</i>	Lewis Gosling
<i>Conservative</i>	<i>Standing Deputy</i>	Scott Payter-Harris
<i>Conservative</i>	<i>Standing Deputy</i>	Dan Wemyss
<i>Labour</i>	<i>Standing Deputy</i>	Cal Corkery
<i>Labour</i>	<i>Standing Deputy</i>	Asghah Shah
<i>PIP</i>	<i>Standing Deputy</i>	George Madgwick

Scrutiny Management Panel

Group	Position for 2022-23	Appointed for 2022-23
1. Liberal Democrat		Dave Ashmore
2. Liberal Democrat		Chris Attwell
3. Liberal Democrat		Stuart Brown
4. Liberal Democrat		Leo Madden
5. Conservative	Chair	Matthew Atkins

6. Conservative		Scott Payter-Harris
7. Conservative		Gemma New
8. Labour		Cal Corkery
9. Labour	Vice-Chair	Graham Heaney
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Ian Holder
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Abdul Kadir
<i>Conservative</i>	<i>Standing Deputy</i>	Daniel Wemyss
<i>Conservative</i>	<i>Standing Deputy</i>	Simon Boshier
<i>Conservative</i>	<i>Standing Deputy</i>	Linda Symes
<i>Labour</i>	<i>Standing Deputy</i>	George Fielding
<i>Labour</i>	<i>Standing Deputy</i>	Judith Smyth

Governance & Audit & Standards Committee

Group	Position for 2022-23	Appointed for 2022-23
1. Liberal Democrat		Dave Ashmore
2. Liberal Democrat		Stuart Brown
3. Liberal Democrat	Chair	Leo Madden
4. Conservative		Daniel Wemyss
5. Conservative		Benedict Swann
6. Labour		Judith Smyth
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Chris Attwell
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Ian Holder
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Abdul Kair
<i>Conservative</i>	<i>Standing Deputy</i>	Simon Boshier
<i>Conservative</i>	<i>Standing Deputy</i>	John Smith
<i>Conservative</i>	<i>Standing Deputy</i>	Scott Payter-Harris
<i>Labour</i>	<i>Standing Deputy</i>	Graham Heaney

Employment Committee

Group	Position for 2022-23	Appointed for 2022-23
1. Liberal Democrat		Dave Ashmore
2. Liberal Democrat		Darren Sanders
3. Liberal Democrat		Gerald Vernon-Jackson
4. Conservative	Vice Chair	Simon Boshier
5. Conservative		Matthew Atkins
6. Labour	Chair	Cal Corkery
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Stuart Brown
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Suzy Horton
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Mark Jeffery
<i>Conservative</i>	<i>Standing Deputy</i>	Ryan Brent
<i>Conservative</i>	<i>Standing Deputy</i>	Scott Payter-Harris
<i>Conservative</i>	<i>Standing Deputy</i>	Terry Norton
<i>Labour</i>	<i>Standing Deputy</i>	Asghar Shah

Health Overview & Scrutiny Panel

Group	Position for 2022-23	Nomination for 2022-23
1. Liberal Democrat		Chris Attwell
2. Liberal Democrat	Chair	Ian Holder
3. Liberal Democrat		Abdul Kadir
4. Conservative		Matthew Atkins
5. Labour		Graham Heaney
6. PIP		Brian Madgwick
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Dave Ashmore
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Stuart Brown
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Leo Madden
<i>Conservative</i>	<i>Standing Deputy</i>	Lee Mason
<i>Conservative</i>	<i>Standing Deputy</i>	Ryan Brent
<i>Labour</i>	<i>Standing Deputy</i>	Yinka Adeniran

Economic Development, Culture & Leisure Scrutiny Panel

Group	Position for 2022-23	Appointed for 2022-23
1. Liberal Democrat		Stuart Brown
2. Liberal Democrat		Abdul Kadir
3. Conservative		Gemma New
4. Conservative		Lee Mason
5. Labour	Chair	George Fielding
6. PIP		George Madgwick
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Chris Attwell
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Ian Holder
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Leo Madden
<i>Conservative</i>	<i>Standing Deputy</i>	Robert New
<i>Conservative</i>	<i>Standing Deputy</i>	Benedict Swann
<i>Labour</i>	<i>Standing Deputy</i>	Tom Coles

Education, Children & Young People Scrutiny Panel

Group	Position for 2022-23	Appointed for 2022-23
1. Liberal Democrat		Leo Madden
2. Liberal Democrat		Dave Ashmore
3. Conservative	Chair	Ryan Brent
4. Conservative		John Smith
5. Labour		Judith Smyth
6. Labour		Tom Coles
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Chris Attwell
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	David Ashmore
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Abdul Kadir
<i>Conservative</i>	<i>Standing Deputy</i>	Scott Payter-Harris
<i>Conservative</i>	<i>Standing Deputy</i>	Matthew Atkins
<i>Labour</i>	<i>Standing Deputy</i>	Charlotte Gerada

Housing and Social Care Scrutiny Panel

Group	Position for 2022-23	Appointed for 2022-23
1. Liberal Democrat		Stuart Brown
2. Liberal Democrat		Leo Madden
3. Conservative		Linda Symes
4. Conservative		Scott Payter-Harris
5. Labour	Chair	Kirsty Mellor
6. Labour		Graham Heaney
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Dave Ashmore
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Ian Holder
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Abdul Kadir
<i>Conservative</i>	<i>Standing Deputy</i>	Lewis Gosling
<i>Conservative</i>	<i>Standing Deputy</i>	Gemma New
<i>Labour</i>	<i>Standing Deputy</i>	<i>Judith Smyth</i>

Traffic, Environment & Community Safety Scrutiny Panel

Group	Position for 2022-23	Appointed for 2022-23
1. Liberal Democrat		Dave Ashmore
2. Liberal Democrat		Chris Attwell
3. Conservative	Chair	Gemma New
4. Conservative		Simon Boshier
5. Labour		Charlotte Gerada
6. PIP		Russell Simpson
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Stuart Brown
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Ian Holder
<i>Liberal Democrat</i>	<i>Standing Deputy</i>	Abdul Kadir
<i>Conservative</i>	<i>Standing Deputy</i>	Ryan Brent
<i>Conservative</i>	<i>Standing Deputy</i>	Benedict Swann
<i>Labour</i>	<i>Standing Deputy</i>	Graham Heaney
<i>Labour</i>	<i>Standing Deputy</i>	George Fielding

(4) the following appointments be made for 2022/23 municipal year:

Hampshire Fire & Rescue Authority (1 member)

In accordance with Standing Order 48(b), eight Councillors stood to request that a recorded vote be taken.

Two nominations for this position had been put forward. One nomination was for Councillor Stuart Brown and the other was for Councillor Cal Corkery.

The following members voted in favour of Councillor Brown

Councillor Dave Ashmore	Councillor Chris Attwell
Councillor Kimberly Barrett	Councillor Stuart Brown
Councillor Jason Fazackarley	Councillor Ian Holder
Councillor Suzy Horton	Councillor Lee Hunt
Councillor Mark Jeffery	Councillor Abdul Kadir
Councillor Leo Madden	Councillor Brian Madgwick
Councillor George Madgwick	Councillor Steve Pitt
Councillor Darren Sanders	Councillor Russell Simpson
Councillor Lynne Stagg	Councillor Gerald Vernon-Jackson
Councillor Matthew Winnington	

The following members voted in favour of Councillor Corkery

Councillor Yinka Adeniran	Councillor Matthew Atkins
Councillor Simon Boshier	Councillor Ryan Brent
Councillor Tom Coles	Councillor George Fielding
Councillor Charlotte Gerada	Councillor Lewis Gosling
Councillor Graham Heaney	Councillor Lee Mason
Councillor Kirsty Mellor	Councillor Gemma New
Councillor Robert New	Councillor Terry Norton
Councillor Scott Payter-Harris	Councillor Asgah Shah
Councillor John Smith	Councillor Judith Smyth
Councillor Lynda Symes	Councillor Benedict Swann
Councillor Daniel Wemyss	

The Lord Mayor abstained from voting.

The nomination for Councillor Corkery was therefore carried.

RESOLVED that Councillor Cal Corkery be appointed as the Council's representative on the Hampshire Fire & Rescue Authority.

Police and Crime Panel (1 Member)

Councillor Jason Fazackarley (with Cllr K. Mellor as Deputy)

Local Government Association General Assembly (4 Members)

1. Councillor Lee Mason
2. Councillor Cal Corkery
3. Councillor Gerald Vernon-Jackson CBE
4. Councillor Suzy Horton

Langstone Harbour Board (6 Members)

1. Councillor Graham Heaney
2. Councillor Lee Mason
3. Councillor Darren Sanders
4. Councillor Lewis Gosling
5. Councillor Charlotte Gerada
6. Councillor Kimberly Barrett

Standing deputies: Councillors Hugh Mason, Matthew Winnington, Steve Pitt, Ryan Brent and Judith Smyth.

Twinning Advisory Group (7 Members)

To be chaired by the Communities and Central Services Portfolio holder, with the Lord Mayor performing the deputy Chair role.

1. Councillor Mark Jeffery (Chair, Communities and Central Services Portfolio Holder)
2. Councillor Hugh Mason (Vice-Chair, ex-officio Lord Mayor)
3. Councillor Leo Madden
4. Councillor Linda Symes
5. Councillor Tom Coles
6. Councillor Jason Fazackarley
7. Councillor Lee Mason

57. To receive and consider any urgent and important business in accordance with Standing Order No 26

There were no items of urgent business considered at this meeting.

58. Motion for the ocean and our coastal communities

It was proposed by

Councillor Robert New

Seconded by Councillor Daniel Wemyss

That notice of motion (a) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Graham Heaney

Seconded by Councillor Judith Smyth

After v. add a new paragraph vi:

“Placing a duty on water companies engaged in sewage disposal to ensure untreated sewage is not discharged from storm overflows into inland and coastal waters and to provide targets and timelines to ensure this change is achieved.”

Following debate, the proposer of the original motion, Councillor Robert New agreed to subsume the amendment put by Councillor Graham Heaney into the motion.

Upon being put to a vote the notice of motion was declared **CARRIED**.

It was therefore RESOLVED that Portsmouth City Council acknowledged that the health of our ocean is inextricably linked with our climate and with human health, wellbeing and prosperity. A healthy ocean is fundamental in regulating the global climate system and is an essential ally in our fight against climate change. The ocean absorbs more than 90% of the excess heat in the climate system as well as absorbing around 20% of annual carbon dioxide (CO₂) emissions generated by human activity.

However, decades of irresponsible marine exploitation and pollution have led to significant levels of degradation, and this together with the detrimental impacts of our changing climate on marine ecosystems has led to national and global recognition that the world ocean is in crisis. An unhealthy ocean does not absorb or store carbon as effectively as a healthy one, further worsening the impacts of the climate crisis.

The UK government’s recent Marine Strategy assessment confirms that our marine environment is not healthy. An ocean in crisis is not only bad news for our climate, but also for our local fishing and tourism industries and for the health, wellbeing and prosperity of our coastal communities.

In Portsmouth like the rest of planet, we are witnessing the ocean crisis first-hand. Fish stocks continue to collapse from permitted and illegal overfishing and poor water quality is impacting seafood and safe bathing. Our beaches are covered in litter with each tide, much of it plastic, though this is just the tip of the iceberg of the amount of litter in our oceans. Marine microplastics have been found in all marine environments and in the bodies of many species, including humans and the species of fish we regularly eat.

Our residents are on the frontline of climate change and are being disproportionately impacted relative to inland communities. The impact of the climate crisis on the ocean is profound, from rising water temperatures and changes in ocean chemistry, to sea level rise and increased storminess, including in our local waters. This is changing what seafood is caught locally, accelerating the erosion of our coastline

- increasing the risk to infrastructure and properties, and increasing the risk of flooding and storm damage.

Urgent action is needed to halt these devastating changes and recover the health of our ocean to enable it to deliver the full range of benefits, including climate regulation, carbon storage in coastal and marine habitats, coastal protection, a thriving local economy, clean safe recreation and happy, healthy coastal communities. We must play our part in recovering the health of the ocean.

In Portsmouth, the ocean is at the heart of our heritage and economy. From the maritime and marine expertise around the Portsmouth Port, to the millions of visitors who come to the Portsmouth area to experience the sight, sound and feel of the ocean. The ocean can play a vital role in our economic recovery and we must strive to develop a sustainable and equitable blue economy that delivers both ocean recovery and local prosperity. We must ensure that ocean recovery is embedded in our relevant strategic decision-making, policymaking and budget-setting; as well as being considered in future strategies and plans, including those seeking to improve the health and wellbeing of our residents.

At present, not everyone has the opportunity or means to access and enjoy the ocean. Even within Portsmouth there are people of all ages who have never experienced the joy of our ocean. First-hand experience of the ocean is essential if people are to be motivated to play their part in protecting it, whether that is through disposing of their litter responsibly, recycling what they can or volunteering in ocean conservation with local organisations. Helping individuals develop their ocean literacy (understanding of the relationship between people and the ocean) is an essential part of this motion, as is individual and collective marine citizenship (promoting and demanding an ocean recovery through local, national and international policy changes).

Local authorities cannot solve the ocean crisis alone, but we can – and must – play our part.

This Council declares an urgent need for Ocean Recovery.

We recognise that we need ocean recovery to meet our net zero carbon targets, and we need net zero carbon to recover our ocean.

This Council pledges, through requesting Cabinet to:

- 1. Report to Full Council within 6 months on the actions and projects that will begin an ocean recovery in Portsmouth.**
- 2. Consider ocean recovery in all strategic decisions, plans, budgets and approaches to decisions by the Council (particularly in planning, regeneration, skills and economic policy), aligning with climate change mitigation and adaptation requirements, and considering ocean-based solutions in our journey towards a carbon-neutral and climate-resilient future.**

- 3. Promote closer working between the Portsmouth City Council and the Marine Organisation and embed strong links between the Local Plan and the Portsmouth City Council Marine Plan to support ocean recovery.**
- 4. Ensure that the Local Nature Recovery Strategy strives to support ocean recovery.**
- 5. Work with partners locally and nationally to deliver increased sustainability in marine industries and develop a sustainable and equitable blue economy that delivers ocean recovery and local prosperity.**
- 6. Grow ocean literacy and marine citizenship in Portsmouth, including ensuring all pupils are given the opportunity to experience the ocean first-hand before leaving primary school - striving to include home-schooled children - and promote equitable access to the ocean through physical and digital experiences for all residents.**
- 7. Work with Highbury and Portsmouth Colleges to continue to embed marine, maritime and blue carbon training at the heart of training provision as well as with technical / apprenticeship training providers where appropriate.**
- 8. Create an online portal of the Council website to update on ocean recovery progress, signpost to ocean literacy development opportunities, and marine citizenship pledges.**
- 9. Write to the Government asking them to put the ocean into net recovery by 2030 by**
 - a) Ensuring Inshore Fisheries and Conservation Authorities and Natural England have the resources they need to effectively research and monitor our growing number of marine protected areas, and to set and enforce appropriate fishing levels that support local economies and deliver environmental sustainability.**
 - b) Ensuring coastal communities have a meaningful say in the development of marine policy to ensure it delivers equitable and sustainable outcomes.**
 - c) Appoint a dedicated Minister for Coastal Communities.**
 - d) And by listening to marine scientific advice, including marine social science, to update the Marine Policy Statement and produce a national Ocean Recovery Strategy which will:**

- i. **Enable the recovery of marine ecosystems rather than managing degraded or altered habitats in their reduced state.**
 - ii. **Consider levelling up, marine conservation, energy, industrial growth, flood and coastal erosion risk management, climate adaptation and fisheries policy holistically rather than as competing interests.**
 - iii. **Develop a smarter approach to managing the health of the entire ocean that moves beyond Marine Protected Areas and enables links to be made across sectors towards sustainability.**
 - iv. **Establish improved processes for understanding the benefits of ocean recovery, leaving no doubt the links between this and human lives, livelihoods, and wellbeing.**
 - v. **Stop plastic pollution at source by strengthening the regulations around single-use plastics and set standards for microfibre-catching filters to ensure that all new domestic and commercial washing machines are fitted with a filter that captures a high percentage of microfibres produced in the wash cycle.**
 - vi. **Placing a duty on water companies engaged in sewage disposal to ensure untreated sewage is not discharged from storm overflows into inland and coastal waters and to provide targets and timelines to ensure this change is achieved.**
- 59. To approve the following dates for meetings of the Council during the 2022/23 municipal year to commence at 2pm unless otherwise indicated**

It was Proposed by Councillor Gerald Vernon-Jackson
Seconded by Councillor Simon Boshier

That the dates and times for the Council meetings for the next municipal year (2022/23 as set out in agenda item 17, be approved and that the provisional dates for 2023/24 Council meetings also set out in agenda item 17, be agreed in principle, subject to later ratification.

Upon being put to the vote this was declared CARRIED.

RESOLVED that:

(1) the meetings of the Council be held on the following dates in the 2022/23 municipal year to commence at 2.00 pm unless otherwise indicated:

19 July 2022	11 October 2022
8 November 2022	6 December 2022
17 January 2023 (provisional)	14 February 2023
14 March 2023	16 May 2023 (Annual) (10am)

(2) the following provisional council meeting dates for 2023/24 be agreed in principle subject to later ratification:

18 July 2023	17 October 2023
14 November 2023	12 December 2023
16 January 2024 (provisional)	13 February 2024
19 March 2024	14 May 2024 (Annual) (10am)

The meeting concluded at 1.54 pm.

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Lord Mayor

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Cabinet & Opposition Spokespersons for 2022/23

Portfolio	Cabinet Member (Councillor)	Opposition Group Spokespersons (Councillor)
The Leader	Gerald Vernon-Jackson (Leader) (Liberal Democrat)	Simon Boshier (Conservative) Cal Corkery (Labour) George Madgwick (PIP)
Children, Families & Education	Suzy Horton (Deputy Leader) (Liberal Democrat)	Terry Norton (Conservative) Tom Coles (Labour) TBC (PIP)
Climate Change and Environment	Kimberly Barrett (Liberal Democrat)	Robert New (Conservative) Charlotte Gerada (Labour) Russell Simpson (PIP)
Culture, Leisure and Economic Development	Steve Pitt (Liberal Democrat)	Lynda Symes (Conservative) George Fielding (Labour) Russell Simpson (PIP)
Safety in the Community	Jason Fazackarley (Liberal Democrat)	John Smith (Conservative) Kirsty Mellor (Labour) George Madgwick (PIP)
Health, Wellbeing & Social Care	Matthew Winnington (Liberal Democrat)	Lewis Gosling (Conservative) Yinka Adeniran (Labour) Brian Madgwick (PIP)
Housing and Preventing Homelessness	Darren Sanders (Liberal Democrat)	Dan Wemyss (Conservative) Cal Corkery (Labour) George Madgwick (PIP)
Planning Policy & City Development	Lee Hunt (Liberal Democrat)	Ryan Brent (Conservative) Judith Smyth (Labour) TBC (PIP)
Communities and Central Services	Mark Jeffery (Liberal Democrat)	Lee Mason (Conservative) Asghar Shah (Labour) George Madgwick (PIP)
Traffic and Transportation	Lynne Stagg (Liberal Democrat)	Scott Payter-Harris (Conservative) Graham Heaney (Labour) TBC (PIP)

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Title of meeting:	Cabinet
Date of meeting:	21 st June 2022
Subject:	Modern Slavery and Human Trafficking Statement
Report by:	Corporate Strategy - Lisa Wills
Wards affected:	All
Key decision:	No
Full Council decision:	No

1. Purpose of report

The purpose of this report is to provide context to the council's Modern Slavery Transparency Statement, progress against the improvement plan, and to seek approval to publish the statement on the council's website (appendix 1).

2. Recommendations

That Cabinet approves

- i) **The Modern Slavery and Human Trafficking Statement for the signature of the Leader and publication on the council's website (see appendix 1) and**
- ii) **The programme of work set out in item 10 of this report.**
- iii) **Full Council is asked to note the decision of the cabinet to approve and publish the statement.**

3. Background

3.1 The Modern Slavery Act 2015 (MSA 2015) applies to England and Wales and includes the offences of human trafficking and slavery, servitude and forced or compulsory labour. The Act consolidated and simplified existing offences and establishes a legal duty under Section 52 for specified public authorities to notify the Home Office where there is reasonable grounds to believe a person may be a victim of modern slavery.

3.2 Section 54 of the MSA 2015 requires commercial organisations carrying out business in the UK, with a turnover of at least £36 million, to prepare and publish a slavery and human trafficking statement for each and every financial year.

3.3 A review of the legislation published in May 2019 recommended that Government should extend section 54 requirements to the public sector and strengthen its public procurement processes. The council published first statement in advance of this recommendation in March 2019.

3.4 A new Modern Slavery Bill was announced in the Queen's speech.

4. Alignment with the City Vision

The City Vision sets out where Portsmouth wants to be by 2040. The Modern Slavery and Human Trafficking Statement underpins two key ambitions - to be a healthy happy city and a city with a thriving economy. The programme of work set out below will help the council move towards these ambitions.

5. Social Value and Procurement

5.1 There are clear links between preventing modern slavery and the Council's Social Value Strategy. The new strategy and policy will help to identify modern slavery in local government supply chains, as well as improving opportunities for small businesses, and improved employment options for ex-offenders and care leavers, value for money, and social enterprise.

5.2 Plans to pilot the integration of social value in procurement and commissioning processes include making sure any risks associated with modern slavery are identified and mitigated.

5.3 The first supply chain audit was carried out with the support of housing repairs contractors. The audit found a reasonable level of assurance meaning risks were identified but overall, the activities do not pose significant risk to the authority. The second audit is planned for 2023.

6. Portsmouth International Port (PIP)

6.1 The multi-agency Solent Portal Maritime Security Group includes representatives from the Portsmouth International Port, Border Force, MOD, ferry operators, DFT and police. The group meets regularly to discuss security incidents, issues, and threat levels, including human trafficking. Modern Slavery is now a standing agenda item and links with the Boarder force are being developed with Adult Social Care.

6.2 Portico (previously MMD) publish a separate statement on their website.

7. Hampshire and Isle of Wight Modern Slavery Partnership

7.1 Portsmouth is an active member of the Hampshire and Isle of Wight Modern Slavery Partnership. Senior managers responsible for adult and children's safeguarding are represented on the core group and other Council staff play an active role in supporting the relevant sub-groups and have been involved in the development of the most recent strategic plan (2020-23) available here:

[https://www.modernslaverypartnership.org.uk/files/2115/9169/7447/Hamp MSP Strategy.pdf](https://www.modernslaverypartnership.org.uk/files/2115/9169/7447/Hamp_MSP_Strategy.pdf)

7.2 The staff restructure of the Office of the Police and Crime Commissioner in July this year is likely to result in reduced focus and support to local groups.

7.3 Referral Pathway for victims - this is available on both children and adult safeguarding websites and as a link on the PCC website in the statement itself. Discussions with the Emergency Planning team have not progressed this year in relation to police operations. The existing protocol remains in place.

7.4 The partnership has also developed a one-minute guide to modern slavery (appendix 2).

7.5 Data analysis - the Hampshire and IOW partnership co-ordinator provides some helpful police data; reports to the national referral mechanism have reduced slightly over the past 12 months with 52 referrals between Jan-March 2022 (compared with 61 in the previous year). National statistics are set out in the Modern Slavery Helpline's Annual Assessment in appendix 3. Calls to the helpline have quickly returned to pre-pandemic levels and continue to increase.

8. Enforcement

8.1 A 'Problem Profile' for Portsmouth has been produced by police colleagues. To help build a more detailed picture of local issues, council services and other partners will provide further intelligence and information will be added.

8.2 Modern Slavery is under-reported but despite low numbers of reports in the city multi-agency enforcement activity based on an augmented problem profile is planned for 2023.

9. Training

9.1 In the past 12 months¹ 540 staff attended children's safeguarding courses that include modern slavery and exploitation, and 592 attended adult safeguarding courses. In addition to social care staff these totals include 451 staff from other areas of the council: housing officers, finance staff and building maintenance staff.

9.2 A video-based e-learning package on Modern Slavery, and a Skills Booster course are available to PCC staff and councillors. In the past 12 months, 168 staff took these courses 103 of whom were not social care employees.

9.3 Training uptake is monitored by the Governance and Audit Committee and will include the number of members undertaking the specially adapted e-learning course.

10. Programme of continuous improvement

10.1 Portsmouth's Modern Slavery Steering group, chaired by the Director of Corporate Services, will take forward the improvement programme set out in the statement (item 10). This will be reviewed six monthly alongside the annual review of the statement to ensure appropriate levels of awareness, response and enforcement across the relevant council directorates.

¹ April 2021-March 2022

The programme of work, under the following headings will be implemented during 2022/23:

- I. **Strategic Leadership** - Quarterly reporting on agreed measures to the Governance and Audit Committee as part of corporate health monitoring process. Regularly Modern Slavery working group meetings, chaired by the Director of Corporate Services to monitor improvement plan.
- II. **Working with partners** - continue to work in active partnership with the Hampshire and Isle of Wight Modern Slavery Partnership to support a consistent approach across the county. Support work to improve local data analysis and emergency planning procedures.
- III. **Raising awareness** - continue to raise awareness of modern slavery by supporting Hampshire-wide communication campaign to compliment annual national Anti-Slavery activity in October and expanding training across the organization.
- IV. **Develop and expand training** - develop universal awareness raising by explaining the signs and impact of early childhood trauma and exploitation of children, homeless people and vulnerable adults. Continue to increase the number of non-social care staff and elected councillors accessing e-learning and/or face to face training on modern slavery.
- V. **Procurement and supply chains** - strengthen wording of pre-qualifying questionnaire asking for copies of statements from all new suppliers and consider retrospective application to existing high risk areas identified by the [Labour Exploitation - Industry profiles - sectors at risk - GLAA](#). Continue to undertake a minimum of two supply chain audits per year and develop a longer-term audit framework for high-risk contracts. Continue to develop a procurement strategy linked with longer term work on social value.
- VI. **Policies and processes** - review all HR policies associated with identifying and combatting modern slavery,
- VII. **Enforcement and disruption** - continue to deliver community safety responses and disruption activities, improve local data gathering, working alongside partner agencies such as the police, fire and health services to plan multi-agency operations.

9. Reasons for recommendations

9.1 This *Modern Slavery and Human Trafficking Statement* sets out the Council's current position and future plans to understand all potential modern slavery risks related to its business and puts in place steps to ensure there is no slavery or human trafficking in its own business and/or in its supply chains, and also to protect and support victims.

9.2 It is important to make and sustain collaborative links with delivering the City Vision and the Social Value Strategy.

9.3 PCC Directors reviewed and approved the statement and programme of work on 9th May 2022. The Director of Corporate Services is the executive lead for the city.

9.4 The statement sets out an improvement plan to be completed by the end of March 2023. For the avoidance of doubt, the statement also applies to Portsmouth International Port. Portico (previously known as MMD) will prepare a separate statement.

10. Integrated impact assessment (IIA)

An IIA has been completed and is attached at appendix 4.

11. Legal implications

11.1 The report sets out the basis upon which a public sector organisation is required to prepare and publish an annual statement relevant to the statutory requirements of the Modern Slavery Act 2015.

11.2 The Queen's speech announced the government's intention to produce a new Modern Slavery Bill this year². No further details are available regarding the legislative timetable. A new modern slavery strategy is also expected in the coming months.

12. Director of Finance's comments

There are no financial implications arising from the recommendations and many helpful synergies. If there are actions arising from the programme of work that require additional resource, a further report will be brought to members.

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Signed by:
Paddy May
Corporate Strategy Manager

Appendices:

Appendix 1 Portsmouth City Council Draft Modern Slavery and Human Trafficking Statement 2022/23

Appendix 2 One Minute Guide to Modern Slavery

Appendix 3 Data Infographic - Modern Slavery and Exploitation Helpline

Appendix 4 Integrated impact assessment

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

² <https://www.gov.uk/government/publications/independent-review-of-the-modern-slavery-act-final-report/independent-review-of-the-modern-slavery-act-final-report-accessible-version>

Title of document	Location
Local Government Association - Tackling Modern Slavery - A council guide	LGA website https://www.local.gov.uk/modern-slavery-council-guide
Councillor Guide to Tackling Modern Slavery	LGA website https://www.local.gov.uk/councillor-guide-tackling-modern-slavery
The Local Government Association guidance re preparing transparency statements.	https://www.local.gov.uk/topics/community-safety/modern-slavery/transparency-statements .

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by on

.....
Signed by:

Contents:

Modern Slavery and Human Trafficking Statement

ID	
Last Review Date	April 2022
Next Review Date	April 2023
Approval	Cabinet and Full Council
Policy Owner	Executive
Policy Author	Lisa Wills
Advice & Guidance	Strategy Unit
Location	Policyhub
Related Documents	https://www.modernslaverypartnership.org.uk/partnership/
Applicability	This policy applies to all employees in the City Council, (except those in schools), including elected members and the International Port.

1. Introduction

1.1 The Council acknowledges the provisions set out in the Modern Slavery Act (2015) and this statement is made pursuant to section 54(1) and the recommendations arising from an independent review published in May 2019.

1.2 Portsmouth City Council is committed to preventing slavery and human trafficking in its corporate activities and to ensuring that the services it commissions (and where applicable, supply chains) are free from slavery and human trafficking.

1.3 This *Modern Slavery and Human Trafficking Statement* sets out the Council's current position and future plans to understand all potential modern slavery risks related to its business and to put in place steps to ensure there is no slavery or human trafficking in its own business operations and/or in its supply chains. For the avoidance of doubt, this statement also applies to Portsmouth International Port.

1.4 A statement will be issued annually, setting out relevant information in respect of the previous financial year and published on the council's website here: <https://www.portsmouth.gov.uk/ext/your-council/policies-and-strategies/modern-slavery-and-human-trafficking-statement>. This statement relates to activities undertaken during the financial year April 2021 to March 2022.

2. Context and reporting concerns

2.1 The council's role in relation to modern slavery is broader than other commercial organisations that are required to publish a transparency statement, and can be set out in four areas:

- identification and referral of victims - to report concerns please see paragraph 2.5 below
- supporting victims – this can be through safeguarding children and adults with care and support needs and through housing/homelessness services
- community safety services, enforcement and disruption activities both independently and with partners
- making sure procurement processes and supply chains are free from modern slavery

2.2 The Council acknowledges its role in working across the city and with the Police and Crime Commissioner's office to raise awareness of the signs of modern slavery, identifying those vulnerable to it and responding with partners to reports and incidents. This work involves a variety of council services and partners including the Port, UK Border Force, Police, Civil Contingencies, Environmental Health and Trading Standards, Housing, Neighborhoods and Building Services, Licensing, Children's Social Care and Adults Social Care.

2.3 Security meetings are held three times per year between port colleagues, MOD, Police, Border Force and other partners to share intelligence.

2.4 The Modern Slavery Steering Group meets when regularly to monitor the program of continuous improvement set out in item 10.

2.5 Work to protect children and vulnerable adults who are trafficked and/or exploited is overseen by our local safeguarding boards including referral processes to the national Independent Child Trafficking Advocacy Service and multi-agency specialist groups (Missing Exploited and Trafficked Group - MET). See links below for further information and **how to report concerns about children or adults:**

2.5.1 Portsmouth Safeguarding Children Partnership
(<https://www.portsmouthscb.org.uk/professionals/trafficking/>) and

2.5.2 Portsmouth Safeguarding Adults Board
(<http://www.portsmouthsab.uk/abuse/missing-exploited-trafficked/>)

3. Legislative framework

3.1 The Government's approach to tackling modern slavery has been shaped by a number of international laws, conventions and protocols which the UK has opted in to, ratified, or is already bound by, including the: 1950 European Convention on Human Rights (ECHR), Children Act 1989, Care Act 2014, Immigration Act 2016 and the Modern Slavery Act 2015.

4. Organisational structure (UPDATE)

Portsmouth City Council (PCC) is a unitary authority situated in Portsmouth within the geographical county of Hampshire. PCC provides a wide range of statutory and discretionary services, delivered both directly by the Council and through external contractors.

4.1 The Council's senior management structure can be found here <https://www.portsmouth.gov.uk/wp-content/uploads/2020/08/Councils-senior-management-structure.pdf> **(TO BE UPDATED AND UPLOADED TO WEBSITE)**

4.2 The Council's constitution can be found here:

<https://www.portsmouth.gov.uk/ext/the-council/policies-and-strategies/constitution>

5. Procurement and supply chains and due diligence

5.1 PCC requires all suppliers of goods or services to have their own policy relating to working practices for modern slavery, or for evidence to be available to ensure their standards are in accordance with the City Council's expectations. We request that our suppliers ensure the same of their own supply chains. Our Supplier Selection Questionnaire includes a requirement to comply with the Modern Slavery Act 2015.

5.2 Further, we would expect and request assurance that the practices of companies and organisations operating within the EU adhere to Article 4 of the

European Convention on Human Rights concerning the prohibition of slavery and forced labour.¹

5.3 The majority of contracts let and managed by the council are low risk for labour exploitation. The programme of continuous improvement includes a plan to develop a new procurement strategy that will identify the highest risk existing contracts and map the associated supply chains. Procurement governance arrangements will be revised to monitor new contract activity that will trigger the application of additional due diligence in respect of high value, high risk contracts in industries identified by the [Labour Exploitation - Industry profiles - sectors at risk - GLAA](#).

5.4 Strategic contracts will be audited on a rolling basis for compliance. The first supply chain audit was carried out with support from the Housing, Neighbourhoods and Building Services in May 2022.

5.5 Survivors of Modern Slavery are included as beneficiaries of the local social value procurement policy approved by the Council in March 2021 (available on request).

6. Hampshire and Isle of Wight Modern Slavery Partnership

6.1 PCC is an active member of the Hampshire and Isle of Wight Modern Slavery Partnership (<http://www.modernslaverypartnership.org.uk/>) and supports the delivery of the overarching strategy 2020-2023. https://www.modernslaverypartnership.org.uk/files/2115/9169/7447/Hamp_MSP_Strategy.pdf

7. Relevant organisational policies, procedures and strategies

7.1 PCC has the following policies that describe its current approach to the identification of modern slavery risks and the steps it takes to prevent slavery and human trafficking in its operations. All policies are available to staff on Policy Hub and are also available by contacting the Council direct (please email Lisa.Wills@portsmouthcc.gov.uk)

7.1.2 Whistle blowing policy - through our whistle blowing policy the council encourages all its employees, councillors, contractors, their agents and/or subcontractors, consultants, suppliers and service providers to report concerns about any aspect of service provision, conduct of officers and others acting on behalf of the Council, or the supply chain. The policy is designed to make it easy to make disclosures without fear of discrimination and victimisation. The policy was reviewed in January 2022.

7.1.3 Employee Code of Conduct - the council's employee code of conduct (Council Constitution, Part 4C) makes clear to employees the actions and behaviour expected of them when representing the council. The council strives to

¹ The government remains committed to the European Convention on Human Rights - <https://www.gov.uk/government/consultations/human-rights-act-reform-a-modern-bill-of-rights/human-rights-act-reform-a-modern-bill-of-rights-consultation>

maintain the highest standards of employee conduct and ethical behaviour when managing the supply chain.

<https://www.portsmouth.gov.uk/services/council-and-democracy/policies-and-strategies/constitution/>

7.1.4 Recruitment policy - the council adheres to robust continuing employment checks/standards, this includes ensuring identities and qualifications, UK address, right to work in the UK, (i.e. people brought into the country illegally will not have a National Insurance number), suitable references and payroll information. The organisation uses only specified, reputable employment agencies to source labour and always verifies the practices of any new agency it is using before accepting workers from that agency. The recruitment policy is due to be updated in 2022.

7.1.5 Fraud and Anti-corruption policy - this requires staff to perform business activities with due diligence in a transparent and ethical manner and to encourage the reporting of suspected wrongdoing.

8. Safeguarding policies and procedures - children and adults

8.1 The children and adults safeguarding partnerships provide city wide governance in relation to identification, referral and support of vulnerable children and adults who may be subject to exploitation. Please refer to the links previously provided for details.

9. Training

9.1 Modern slavery and human trafficking is included within the council's safeguarding training for staff working in children and adult services. This training is mandatory for the social care workforce and is consistent with that of other local authorities across the county. In the past 12 months² 540 staff attended children's safeguarding courses that include modern slavery and exploitation and 592 attended adult safeguarding courses. In addition to social care staff these totals include 451 staff from other areas of the council; housing officers, finance staff, building maintenance staff.

A video-based e-learning package on Modern Slavery, and a Skills Booster course are available to PCC staff and councillors. In the past 12 months 168 staff took these courses - 103 of whom were not social care employees. Training uptake is monitored by the Governance and Audit Committee.

9.2 Council Directors agreed to extend training to a wider group of staff, following an internal audit, to increase opportunities for identifying and responding to incidents and reports. A Modern Slavery update is included in regular community safety briefings to directorate management teams.

9.3 Elected Council members have their own directory of training and will be able to access the new Modern Slavery e-learning as well as safeguarding workshops and the Skills Booster course. In addition to this the Local

² April 2021-March 2022

Government Association have a Councillor guide to tackling modern slavery that is available on their website [Councillor guide to tackling modern slavery \(local.gov.uk\)](#).

10. Auditing and evidence

10.1 The Council is committed to a programme of scrutiny and continuous improvement and completed a detailed compliance audit during 2019/20. A second follow up audit is planned for 2022/23. The improvement programme is based on risks identified during the 2019/20 audit as well as discussion at regular working group meetings, chaired by the Director of Corporate Services. The programme for 2022/23 includes:

10.1.1 **Strategic Leadership** - Quarterly reporting on agreed measures to the Governance and Audit Committee as part of corporate health monitoring process. Regularly Modern Slavery working group meetings to monitor improvement plan.

10.1.2 **Working with partners** - continue to work in active partnership with the Hampshire and Isle of Wight Modern Slavery Partnership to support a consistent approach across the county. Support work to improve local data analysis and emergency planning procedures.

10.1.3 **Raising awareness** - continue to raise awareness of modern slavery by supporting Hampshire-wide communication campaign to compliment annual national Anti-Slavery activity in October and expanding training across the organization.

10.1.4 **Develop and expand training** - develop universal awareness raising by explaining the signs and impact of early childhood trauma and exploitation of children, homeless people and vulnerable adults. Increase the number of non-social care staff and elected councillors accessing e-learning and/or face to face training on modern slavery.

10.1.5 **Procurement and supply chains** - strengthen wording of pre-qualifying questionnaire asking for copies of statements from all new suppliers and consider retrospective application to existing high risk areas identified by the [Labour Exploitation - Industry profiles - sectors at risk - GLAA](#). Continue to undertake a minimum of two supply chain audits per year and develop a longer-term audit framework for high-risk contracts. Continue to develop a procurement strategy linked with longer term work on social value.

10.1.6 **Policies and processes** - review all HR policies associated with identifying and combatting modern slavery.

10.1.7 **Enforcement and disruption** - continue to deliver community safety responses and disruption activities, improve local data gathering, working alongside partner agencies such as the police, fire and health services.

Portsmouth City Council

(add signature)

Signature:
Leader

Date (date of signature)

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One Minute Guide to Modern Slavery

What is Modern Slavery? Modern Slavery covers Trafficking, Slavery, Servitude and Forced or Compulsory Labour. This can take place via many forms of control such as coercion, threats and violence all for a benefit to the exploiter such as through sexual services, begging or domestic servitude.

What is Trafficking? Trafficking additionally involves a movement element whether across borders or within a country and again can take many forms of exploitation such as sexual, criminal and financial. For child trafficking you do not need to prove how this is happening or the control element. So movement for exploitation = child trafficking.

What legislation covers this? The Modern Slavery Act of 2015 (MSA) The MSA brought into force the maximum custodial sentence for the most serious offences as life. Modern Slavery is listed as a category of abuse within the Care Act – 2014, child victims are safeguarded under s.47 of the Children’s Act 1989.

How do I spot Modern Slavery?

Indicators of modern slavery and human trafficking are often not obvious and can be varied according to the exploitation type, some are given below:

Illegal entrant	No passport or ID	Limited social contact	Bonded by debt
Restriction on movement	Lack of access to medical care	Poor accommodation	Money deducted from salary for food or accommodation
Unexplained injuries	Dependent on others	Working in location likely to be involved in exploitation	Poor language skills/learning difficulties
Vulnerable person e.g. homeless, substance dependent	Being controlled by others	Threats of being handed over to the authorities	Unable or reluctant to give details to the authorities

Examples of some of the work locations/sites that victims are encountered have included nail bars, car washes, brothels, private dwellings, factories and building sites.

- The [Hampshire, IOW, Portsmouth and Southampton Modern Slavery Victim Pathway](#) will guide you through the initial process should a victim be identified or suspected.
- The legislation places a duty on specified public authorities including local authorities and Police to report potential victims to the National Crime Agency.
- **The National Referral Mechanism (NRM)** is a framework for identifying victims of human trafficking or modern slavery and ensuring they receive the appropriate support. The NRM process should be explained by a First Responder (FR) who has received specific training and only FR’s can complete the NRM form, a list of FR’s can be found [here](#)

For Minors:

- Consent is NOT required to complete the NRM.
- Complete the NRM online <https://www.modernslavery.gov.uk/start>. Ensure a record is kept.
- Section 48 of the Modern Slavery Act requires a referral to the Independent Child Trafficking Guardian Service on 0800 043 4303 for child victims.

For Adults:

- Consent is required to complete the NRM. Consent discussion should include: what the NRM is, support available, possible outcomes & information sharing
- Complete the NRM online at <https://www.modernslavery.gov.uk/start>. Ensure a record is kept.
- The Salvation Army has the Government Victim Care Contract to provide adult victims accommodation and support, requested via mst@salvationarmy.org.uk or 0300 303 8151
- Consider Pre-NRM Accommodation. Adult victims can be accommodated under Adults at Risk section 42 Care Act 2015. Until the Salvation Army accepts referral immediate safeguarding responsibility remains with the Local Authority
- The Duty to Notify form should be completed if consent for the NRM is not given, this is also found online at <https://www.modernslavery.gov.uk/start>

- Practitioners should be alert to a potential perpetrator also being a victim such as within some county lines cases or cannabis cultivation. There is a **statutory defence** for victims under s.45 MSA who committed criminal offences as direct result of a trafficking situation. Adults – need to be compelled to commit offence. There are a number of offences exempt listed [here](#).
- Where the **age of a potential victim is uncertain** and there are reasons to believe that the person is a child, they should be presumed to be a child and receive immediate access to protection, support, accommodation and advice, as per section 51(2) of the MSA 2015. If the potential victim looks older than the age they claim to be, a request should be made to a suitably trained social worker for an age assessment.
- Ensure effective communication – including use of interpreters.

If you believe someone is in immediate danger you should call 999 for the police

If you suspect an individual is a victim of modern slavery, you have a responsibility to report this either to you line manager or directly to the local authority by contacting them on:

	Southampton	Isle of Wight	Hampshire	Portsmouth
Adults	02380 833 003 Adultsocialcareconnect@southampton.gov.uk	01983 814980 safeguardingconcerns@iow.gov.uk	0300 555 1386 adult.services@hants.gov.uk	023 9268 0810 PortsmouthAdultMASH@portsmouthcc.gov.uk
Children	023 8083 3336 MASH@southampton.gov.uk	0300 300 0901	01329 225379	023 9283 9111 email MASH@secure.portsmouthcc.gov.uk
Independent Child Trafficking Guardian Service 0800 043 4303 or trafficking.referrals@bypmk.cjsm.net				
Out of hours	02380 233 344	0300 555 1373 safeguardingconcerns@iow.gov.uk	0300 555 1373	Children: 0300 555 1373 Adults: PortsmouthAdultMASH@portsmouthcc.gov.uk

Where can I gain further information?

The [Multi-Agency Safeguarding Adults Policy and Guidance \(2020\)](#) has been recently launched by the four Local Safeguarding Adults Boards and includes a section on Modern Slavery

<https://www.gov.uk/government/collections/modern-slavery>

<https://www.gov.uk/government/publications/modern-slavery-training-resource-page/modern-slavery-training-resource-page>

Integrated Impact Assessment (IIA)

Integrated impact assessment (IIA) form December 2019

www.portsmouth.gov.uk

The integrated impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies that could impact positively or negatively on the following areas:
 - Communities and safety
 - Regeneration and culture
 - Environment and public space
 - Equality & - Diversity This can be found in Section A5

Directorate:

Executive

Service, function:

Strategy

Title of policy, service, function, project or strategy (new or old) :

Modern Slavery and Trafficking Statement

Type of policy, service, function, project or strategy:

- Existing
- New / proposed
- Changed

What is the aim of your policy, service, function, project or strategy?

The Modern Slavery Act 2015 (MSA 2015) applies to England and Wales and includes the offences of human trafficking and slavery, servitude and forced or compulsory labour. The Act establishes a legal duty under Section 52 for specified public authorities to notify the Home Office where there is reasonable grounds to believe a person may be a victim of modern slavery. Section 54 of the MSA

2015 requires commercial organisations carrying out business in the UK, with a turnover of at least £36 million, to prepare and publish a slavery and human trafficking statement for each and every financial year. The City Council is therefore required to produce an annual statement and improvement plan.

Has any consultation been undertaken for this proposal? What were the outcomes of the consultations? Has anything changed because of the consultation? Did this inform your proposal?

No consultation has been carried out

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A1-Crime - Will it make our city safer?



In thinking about this question:

- How will it reduce crime, disorder, ASB and the fear of crime?
- How will it prevent the misuse of drugs, alcohol and other substances?
- How will it protect and support young people at risk of harm?
- How will it discourage re-offending?

If you want more information contact Lisa.Wills@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-spp-plan-2018-20.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The aim of this statement is to demonstrate the council's commitment to identifying, and eliminating modern slavery, human trafficking and forced labour in all its operations and supply chains and to set out a programme of improvement.

How will you measure/check the impact of your proposal?

A steering group, chaired by the Director of Corporate Services has been established to monitor implementation of the improvement plan and review the statement annually. Portsmouth is an active member of the Hampshire and IOW Modern Slavery Partnership and is supporting the development of measures to monitor the extent of modern slavery in the city and the council's response.

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A2-Housing - Will it provide good quality homes?



In thinking about this question:

- How will it increase good quality affordable housing, including social housing?
- How will it reduce the number of poor quality homes and accommodation?
- How will it produce well-insulated and sustainable buildings?
- How will it provide a mix of housing for different groups and needs?

If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/psh-providing-affordable-housing-in-portsmouth-april-19.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

N/A

How are you going to measure/check the impact of your proposal?

N/A

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A3-Health - Will this help promote healthy, safe and independent living?



In thinking about this question:

- How will it improve physical and mental health?
- How will it improve quality of life?
- How will it encourage healthy lifestyle choices?
- How will it create healthy places? (Including workplaces)

If you want more information contact Dominique.Letouze@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cons-114.86-health-and-wellbeing-strategy-proof-2.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

It is hoped that identifying victims of modern slavery and providing appropriate support will improve their mental and physical health, and quality of life.

How are you going to measure/check the impact of your proposal?

As in A1 above - and via Portsmouth Adult and Children's safeguarding boards as well as working with colleagues to identify multi-agency enforcement activity

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A4-Income deprivation and poverty-Will it consider income deprivation and reduce poverty?



In thinking about this question:

- How will it support those vulnerable to falling into poverty; e.g., single working age adults and lone parent households?
- How will it consider low-income communities, households and individuals?
- How will it support those unable to work?
- How will it support those with no educational qualifications?

If you want more information contact Mark.Sage@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-homelessness-strategy-2018-to-2023.pdf>

<https://www.portsmouth.gov.uk/ext/health-and-care/health/joint-strategic-needs-assessment>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Most victims of modern slavery and trafficking are likely to be vulnerable for example, young people used to run drugs, immigrant workers, people with complex needs (often mental health and substance misuse) or rough sleepers. Providing support to escape exploitative relationships should allow them to get other legitimate work, improving their income.

How are you going to measure/check the impact of your proposal?

As above in A1 and via safeguarding boards

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A5-Equality & diversity - Will it have any positive/negative impacts on the protected characteristics?



In thinking about this question:

- How will it impact on the protected characteristics-Positive or negative impact (Protected characteristics under the Equality Act 2010, Age, disability, race/ethnicity, Sexual orientation, gender reassignment, sex, religion or belief, pregnancy and maternity, marriage and civil partnership,socio-economic)
- What mitigation has been put in place to lessen any impacts or barriers removed?
- How will it help promote equality for a specific protected characteristic?

If you want more information contact gina.perryman@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cmu-equality-strategy-2019-22-final.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Anticipate a positive impact in the long term. Often victims of modern slavery and trafficking are from minority ethnic backgrounds - although the majority - as far as we know - are from the UK. The Modern Slavery and Exploitation helpline's Annual Assessment for 2019 identifies the top 10 nationalities of potential victims - in order - from 1-10 - Romania, China, England, Albania, Thailand, Poland, Hungary, Ukraine, Brazil and Vietnam.

How are you going to measure/check the impact of your proposal?

Work with police and council colleagues to improve information about local prevalence and victim characteristics.

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B1-Carbon emissions - Will it reduce carbon emissions?

In thinking about this question:

- How will it reduce greenhouse gas emissions?
- How will it provide renewable sources of energy?
- How will it reduce the need for motorised vehicle travel?
- How will it encourage and support residents to reduce carbon emissions?

If you want more information contact Tristan.thorn@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cmu-sustainability-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B2-Energy use - Will it reduce energy use?

In thinking about this question:

- How will it reduce water consumption?
- How will it reduce electricity consumption?
- How will it reduce gas consumption?
- How will it reduce the production of waste?

If you want more information contact Triston.thorn@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>
<https://democracy.portsmouth.gov.uk/documents/s24685/Home%20Energy%20Appendix%201%20-%20Energy%20and%20water%20at%20home%20-%20Strategy%202019-25.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B3 - Climate change mitigation and flooding-Will it proactively mitigate against a changing climate and flooding?

In thinking about this question:

- How will it minimise flood risk from both coastal and surface flooding in the future?
- How will it protect properties and buildings from flooding?
- How will it make local people aware of the risk from flooding?
- How will it mitigate for future changes in temperature and extreme weather events?

If you want more information contact Tristan.thorn@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/env-surface-water-management-plan-2019.pdf>

<https://www.portsmouth.gov.uk/ext/documents-external/cou-flood-risk-management-plan.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B4-Natural environment-Will it ensure public spaces are greener, more sustainable and well-maintained?

In thinking about this question:

- How will it encourage biodiversity and protect habitats?
- How will it preserve natural sites?
- How will it conserve and enhance natural species?

If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-solent-recreation-mitigation-strategy-dec-17.pdf>

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B5-Air quality - Will it improve air quality?

In thinking about this question:

- How will it reduce motor vehicle traffic congestion?
- How will it reduce emissions of key pollutants?
- How will it discourage the idling of motor vehicles?
- How will it reduce reliance on private car use?

If you want more information contact Hayley.Trower@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/env-aq-air-quality-plan-outline-business-case.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B6-Transport - Will it improve road safety and transport for the whole community?

In thinking about this question:

- How will it prioritise pedestrians, cyclists and public transport users over users of private vehicles?
- How will it allocate street space to ensure children and older people can walk and cycle safely in the area?
- How will it increase the proportion of journeys made using sustainable and active transport?
- How will it reduce the risk of traffic collisions, and near misses, with pedestrians and cyclists?

If you want more information contact Pam.Turton@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/travel/local-transport-plan-3>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

Is your policy/proposal relevant to the following questions?

B7-Waste management - Will it increase recycling and reduce the production of waste?

In thinking about this question:

- How will it reduce household waste and consumption?
- How will it increase recycling?
- How will it reduce industrial and construction waste?

If you want more information contact Steven.Russell@portsmouthcc.gov.uk or go to:

<https://documents.hants.gov.uk/mineralsandwaste/HampshireMineralsWastePlanADOPTED.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

C - Regeneration of our city

Yes

No

Is your policy/proposal relevant to the following questions?

C1-Culture and heritage - Will it promote, protect and enhance our culture and heritage?



In thinking about this question:

- How will it protect areas of cultural value?
- How will it protect listed buildings?
- How will it encourage events and attractions?
- How will it make Portsmouth a city people want to live in?

If you want more information contact Claire.Looney@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

it is important for residents to know that Portsmouth City Council and it's multi-agency safeguarding boards are fully engaged in tackling modern slavery and trafficking wherever it is identified in the city. This will improve the reputation of the city and make it a place people want to move to and live in.

How are you going to measure/check the impact of your proposal?

Biennial Community Safety Survey - results for the 2020 survey will be published soon on the Safer Portsmouth Partnership website.

C - Regeneration of our city

Yes

No

Is your policy/proposal relevant to the following questions?

C2-Employment and opportunities - Will it promote the development of a skilled workforce?



In thinking about this question:

- How will it improve qualifications and skills for local people?
- How will it reduce unemployment?
- How will it create high quality jobs?
- How will it improve earnings?

If you want more information contact Mark.Pembleton@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Although the prevalence of this hidden crime is not known, there is an economic benefit to each individual supported out of slavery. Moving victims into legitimate employment will advance their skills and personal development. This could also provide an overall economic benefit to the city and help to prevent others from being removed from the labour market and into slavery.

How are you going to measure/check the impact of your proposal?

TBC

Is your policy/proposal relevant to the following questions?

C3 - Economy - Will it encourage businesses to invest in the city, support sustainable growth and regeneration?



In thinking about this question:

- How will it encourage the development of key industries?
- How will it improve the local economy?
- How will it create valuable employment opportunities for local people?
- How will it promote employment and growth in the city?

If you want more information contact Mark.Pembleton@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Portsmouth City Council will work with businesses to tackling modern slavery and trafficking wherever it is identified in the city. This will improve the reputation of the city and make it a place business want to invest.

How are you going to measure/check the impact of your proposal?
TBC

Q8 - Who was involved in the Integrated impact assessment?

Lisa Wills, Paddy May, Tristan Thorn

This IIA has been approved by: Paddy May, Corporate Strategy Manager

Contact number: 023 92 83 4020

Date: 10 June 2022

From CABINET held on 21 June 2022

Council Agenda Item 8 (Cabinet minute No 80)

Modern Slavery and Human Trafficking Statement

RECOMMENDED that Full Council notes for information only the Cabinet decision to approve - i) The Modern Slavery and human Trafficking Statement for publication on the Council's website (see appendix 1) and ii) The programme of work set out in item 10 of the report.

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Title of meeting:	Cabinet and Full Council
Date of meeting:	21 June 2022 and 19 July 2022
Subject:	Queen Alexandra (QA) Hospital Emergency Ward Support
Report by:	Tristan Samuels, Director of Regeneration
Report Author:	Ian Maguire, Assistant Director Planning & Economic Growth, Regeneration
Wards affected:	All
Key decision:	Yes
Full Council decision:	Yes

1. Purpose of report

- 1.1. To consider an application for Community Infrastructure Levy ('CIL') Funding of £864,354.26 by Portsmouth Hospitals University NHS Trust ('the Trust') for community infrastructure outputs at Queen Alexandra Hospital (QA).

2. Recommendations

Cabinet

- 2.1. to note the content of the report.
- 2.2. to recommend to Full council, to approve the recommendations of the Report.

Full Council to approve:-

The granting of £864,354.26 from Community Infrastructure Funding to Portsmouth Hospitals University NHS Trust for the provision of infrastructure in accordance with the Community Infrastructure Levy Regulations 2010 (as amended) ("CIL Regs") to be funded from Capital Infrastructure CIL.

3. Background

- 3.1. Portsmouth City Council has been charging CIL since April 2012. CIL is a set charge, based on the gross internal area floorspace of buildings, on most new development to help fund the infrastructure needed to address the cumulative impact of development across the City.
- 3.2. The CIL charging schedule sets out the charging rates applied to different forms of development. In summary, this schedule advises:

Type of development	Charge
All development types unless stated otherwise in this table	Full Basic CIL rate
A1 - A5: In-centre retail of any size and small (< 280m ²) out-of-centre retail	Reduced CIL rate
B1(a); B1, B2, B8: Office and Industrial	Zero rated
C1: Hotels	Reduced CIL rate
C2: Residential Institutions	Reduced CIL rate
D1: Community Uses	Zero rated

- 3.3. The CIL collected by the Council includes a proportion of 15% which is reserved to be spent as 'Neighbourhood CIL' on projects of a more local nature, a further 5% is reserved for Administration Costs, with the remainder available for use in the Council's capital programme towards the cost of eligible schemes. The Neighbourhood CIL element is subject to a separate procedure operated by the Planning service in consultation with Ward Members for the ward where a project is proposed.
- 3.4. The Portsmouth City Council Infrastructure Funding Statement, last updated December 2021 includes "the infrastructure list", the necessary statement in accordance with Regulation 121A(1)(a) of the CIL Regulations detailing the infrastructure project and types of infrastructure which the Council intends will be or may be wholly or partly funded by CIL. That list is:
- Transport (including road networks, transport interchanges and park & ride)
 - Flood Defences (including Portsea Island Coastal Defence Strategy)
 - Schools (including academies and free schools)
 - Hospitals (including healthcare and social care facilities)
 - Green Infrastructure (including play areas, open spaces and parks)
 - Recreational Facilities (including cultural and sports facilities)
 - Community Safety Facilities (including police stations).
- 3.5. The infrastructure list includes elements of community infrastructure, such as police stations and hospitals, which the City Council is not responsible for. There is however no current adopted mechanism for those public authorities who are responsible for delivering this essential public infrastructure to access CIL funding. In the absence of an adopted procedure the Council has nevertheless received a request for funding from Portsmouth Hospitals University NHS Trust.
- 3.6. The Trust has been engaging with the Council on the issue of CIL for some time. Under the current CIL charging schedule PCC levies CIL on new floorspace created within hospitals, which falls within the description of Use Class C2 in the table at 3.1 above. The Trust therefore is in the position that it must make CIL payments to the City Council proportionate to new floorspace created but that

same floorspace is itself a community infrastructure output that CIL funding can be put towards.

- 3.7. The Trust has, to date, paid £1,016,887 in CIL to PCC arising from two developments carried out at Queen Alexandra Hospital, a new ward block and a new public car park. The Trust has also expressed concerns, in a letter from their Chief Executive of 1st February 2021, about the impact this payment has on their own financial management as this cost is not covered by the capped national funding award they received to bring forward these proposals. They have also expressed similar concerns about the CIL liability that has been identified for their proposed new Emergency Department development, which was granted Outline Planning Permission by the Council in 2021 and when brought forward will be liable for a CIL charge of £508,000.
- 3.8. As a result, in February 2021 Members instructed Officers to advise the Trust that they would consider an application for CIL funding from them to an amount equivalent to that already paid in CIL associated with the development of the ward block and car park. The Trust, in a letter of 9th February 2022 (see appendix A), in response to this in principal agreement has written to the Council to request funding of £864,354.26. This is equivalent to 85% of the CIL paid by the Trust to PCC. Similar request for £152,533, equivalent to 15% of that paid, has been applied for by the Trust in two tranches through the established Neighbourhood CIL procedure and, following consultation with local Ward Members approved in April 2022.

4. Reasons for recommendations

- 4.1. As noted above the provision of Hospitals, including healthcare and social care facilities, is recognised in the adopted Infrastructure Funding Statement as a form of infrastructure that can be funded through CIL within Portsmouth. The Trust has confirmed in their letter of application that funding applied for will secure the delivery of the new ward and car park as well as the following additional elements:
- a new patient garden (part utilising the neighbourhood CIL contribution) which is due to be constructed alongside in the Spring and be open by August 2022
 - the introduction of new barrier-less access to the car park reducing queues and on-site congestion whilst enabling an easier way of paying for spaces when charging is reintroduced
 - the introduction of electrical car charging infrastructure (part utilising the neighbourhood CIL contribution)
 - provision of improved signage and variable messaging signs for public parking information
 - access improvements to the pedestrian routes between the new car park and the north entrance
 - a range of further measures to promote sustainable travel supported by the Trusts Green Travel Plan (currently being developed)

- 4.2. Officers are satisfied that the projects and benefits described are of a type and kind that constitute community infrastructure necessary to support growth within the city and are thus capable of being funded by CIL. For clarity it can be confirmed that Officers have already advised that these schemes are capable of being partly funded from those funds considered to be Neighbourhood CIL.

5. Integrated impact assessment

- 5.1 See appendix

6. Legal implications

- 6.1 Under Regulation 59(1) of the Community Infrastructure Regulations 2010 (amended ("CIL Regs")), as a charging authority, PCC must apply CIL to funding the provision, improvement, replacement, operation or maintenance of infrastructure to support the development of its area.
- 6.2 Under Regulation 59 (4) of the CIL Regs may pass CIL to another person for that person to apply to funding [the provision, improvement, replacement, operation or maintenance of infrastructure.

7. Director of Finance's comments

- 7.1 The Council's approved Capital Strategy seeks to maximise the Capital Resources available for the Council as well as seeking to ensure the maximum flexibility in the use of any Capital Resources available. This is achieved by avoiding any "ring-fencing" of Capital Resources except where that is statutory. In achieving such flexibility, the Council has more freedom to direct Capital Resources to its highest priorities.
- 7.2 Whilst there are requirements for the use of CIL funding, there remains a reasonable degree of choice in how to apply that funding in accordance with the "infrastructure list" set out in paragraph 3.3. Accordingly, Capital Infrastructure CIL is made available to the Council each year as part of the Annual Capital Budgeting process for allocation to new Capital Schemes. The allocation of Capital Infrastructure CIL therefore is reserved for Full Council.
- 7.3 The Capital Programme approved by City Council on 15th February 2022 is not relying on the CIL receipt arising from the QA hospital developments to fund the approved schemes within the Capital Programme. As a consequence, the amount can be awarded to QA hospital without any impact on the current capital programme. However, resources available for future years' capital starts which will be approved in February 2023 will be lower by £864,354 than they would otherwise have been and there will be £152,533 less Neighbourhood CIL for Ward Members to allocate within their Ward.

.....
Signed by:

Appendices:

Appendix A - Letter of application for CIL funding from Portsmouth Hospitals Universities NHS Trust dated 9th February 2022

Background list of documents:

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by on

.....
Signed by:

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Estates & Facilities

Victoria House
Queen Alexandra Hospital
Cosham
Portsmouth
PO6 3LY

Tel.

Web: www.porthosp.nhs.uk

9th February 2022

Tristan Samuels

Director of Regeneration
Portsmouth City Council
Civic Centre
Portsmouth

Community Infrastructure Levy Capital Application

Dear Tristan

I am writing on behalf of Portsmouth Hospitals University NHS Trust regarding the in principal agreement between our two organisations about the CIL contributions made by the Trust for the new ward block and public car park developments of a new ward block.

The Trust is therefore seeking a capital contribution of £864,354.26 representing 85% of the CIL paid on the two developments (with the remaining 15% being dealt with under the Neighbourhood CIL procedures).

The current CIL Charging regime does not provide any allowance or relief for the Trust as an organisation providing community infrastructure, let alone accounting for the financial pressure the levy puts on already stretched elements of the public purse.

In order however to provide confidence to the City Council when considering the allocation of capital in the way described the Trust will deliver the following community infrastructure outputs:

- A new ward block providing 72 additional bed spaces at the hospital; including specialist rehabilitation ward for those with neurological conditions or suffering major head trauma or strokes
- A new public car park to replace the spaces lost through the construction of the new ward block and to provide an improved patient and visitor experience for those attending the Queen Alexandra Hospital site for outpatient or inpatient attendances

The new ward block was constructed following planning consent in March 2021 and was open to the first patients in December 2021. Minor snagging work remains underway. The new car park is under construction with an anticipated opening date of May 2022. The capital from the community infrastructure bid will secure the delivery of the above schemes and the following additional elements:

- a new patient garden (part utilising the neighbourhood CIL contribution) is due to be constructed alongside in the Spring and be open by August 2022
- the introduction of new barrier-less access to the car park reducing queues and on-site congestion whilst enabling an easier way of paying for spaces when charging is reintroduced

- the introduction of electrical car charging infrastructure (part utilising the neighbourhood CIL contribution)
- provision of improved signage and variable messaging signs for public parking information
- access improvements to the pedestrian routes between the new car park and the north entrance
- a range of further measures to promote sustainable travel supported by the Trusts Green Travel Plan (currently being developed)

The above schemes are to be implemented to coincide with the opening of the new car park in June 2022.

The Trust will be happy to share progress updates with the authority as it will also the wider plans for development of the site, including the development of the new Emergency Department.

Our understanding is that this bid will need to be sponsored by you as the relevant Director. It would be helpful to understand the timeline that follows and if you need any further information please get in touch with me directly.

Yours Sincerely

Trevor Mose
Head of Capital & Property Development
Portsmouth Hospitals University NHS Trust

Integrated Impact Assessment (IIA)

Integrated impact assessment (IIA) form December 2019

www.portsmouth.gov.uk

The integrated impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies that could impact positively or negatively on the following areas:
 - Communities and safety
 - Regeneration and culture
 - Environment and public space
 - Equality & - Diversity - This can be found in Section A5

Directorate:

Regeneration

Service, function:

Planning

Title of policy, service, function, project or strategy (new or old) :

Queen Alexandra (QA) Hospital Emergency Ward Support

Type of policy, service, function, project or strategy:

- Existing
- New / proposed
- Changed

What is the aim of your policy, service, function, project or strategy?

To consider the making of a capital grant to Portsmouth Hospitals University NHS Trust

Has any consultation been undertaken for this proposal? What were the outcomes of the consultations? Has anything changed because of the consultation? Did this inform your proposal?

No

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A1-Crime - Will it make our city safer?



In thinking about this question:

- How will it reduce crime, disorder, ASB and the fear of crime?
- How will it prevent the misuse of drugs, alcohol and other substances?
- How will it protect and support young people at risk of harm?
- How will it discourage re-offending?

If you want more information contact Lisa.Wills@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-spp-plan-2018-20.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impacts on Crime or Safety

How will you measure/check the impact of your proposal?

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A2-Housing - Will it provide good quality homes?



In thinking about this question:

- How will it increase good quality affordable housing, including social housing?
- How will it reduce the number of poor quality homes and accommodation?
- How will it produce well-insulated and sustainable buildings?
- How will it provide a mix of housing for different groups and needs?

If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/psh-providing-affordable-housing-in-portsmouth-april-19.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on Homes

How are you going to measure/check the impact of your proposal?

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A3-Health - Will this help promote healthy, safe and independent living?



In thinking about this question:

- How will it improve physical and mental health?
- How will it improve quality of life?
- How will it encourage healthy lifestyle choices?
- How will it create healthy places? (Including workplaces)

If you want more information contact Dominique.Letouze@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cons-114.86-health-and-wellbeing-strategy-proof-2.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The requested capital grant will support the delivery of community health infrastructure at Queen Alexandra Hospital

How are you going to measure/check the impact of your proposal?

The delivery of the approved developments forming the enhanced community health infrastructure will be monitored by the Planning Service

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A4-Income deprivation and poverty-Will it consider income deprivation and reduce poverty?



In thinking about this question:

- How will it support those vulnerable to falling into poverty; e.g., single working age adults and lone parent households?
- How will it consider low-income communities, households and individuals?
- How will it support those unable to work?
- How will it support those with no educational qualifications?

If you want more information contact Mark.Sage@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-homelessness-strategy-2018-to-2023.pdf>

<https://www.portsmouth.gov.uk/ext/health-and-care/health/joint-strategic-needs-assessment>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No Impact on poverty or deprivation

How are you going to measure/check the impact of your proposal?

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A5-Equality & diversity - Will it have any positive/negative impacts on the protected characteristics?



In thinking about this question:

- How will it impact on the protected characteristics-Positive or negative impact (Protected characteristics under the Equality Act 2010, Age, disability, race/ethnicity, Sexual orientation, gender reassignment, sex, religion or belief, pregnancy and maternity, marriage and civil partnership,socio-economic)
- What mitigation has been put in place to lessen any impacts or barriers removed?
- How will it help promote equality for a specific protected characteristic?

If you want more information contact gina.perryman@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cmu-equality-strategy-2019-22-final.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on Equality or Diversity

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B1-Carbon emissions - Will it reduce carbon emissions?

In thinking about this question:

- How will it reduce greenhouse gas emissions?
- How will it provide renewable sources of energy?
- How will it reduce the need for motorised vehicle travel?
- How will it encourage and support residents to reduce carbon emissions?

If you want more information contact Tristan.thorn@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cmu-sustainability-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on carbon emissions

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B2-Energy use - Will it reduce energy use?

In thinking about this question:

- How will it reduce water consumption?
- How will it reduce electricity consumption?
- How will it reduce gas consumption?
- How will it reduce the production of waste?

If you want more information contact Triston.thorn@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

<https://democracy.portsmouth.gov.uk/documents/s24685/Home%20Energy%20Appendix%201%20-%20Energy%20and%20water%20at%20home%20-%20Strategy%202019-25.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on energy use

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B3 - Climate change mitigation and flooding-Will it proactively mitigate against a changing climate and flooding?

In thinking about this question:

- How will it minimise flood risk from both coastal and surface flooding in the future?
- How will it protect properties and buildings from flooding?
- How will it make local people aware of the risk from flooding?
- How will it mitigate for future changes in temperature and extreme weather events?

If you want more information contact Tristan.thorn@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/env-surface-water-management-plan-2019.pdf>

<https://www.portsmouth.gov.uk/ext/documents-external/cou-flood-risk-management-plan.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on climate change and flooding

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B4-Natural environment-Will it ensure public spaces are greener, more sustainable and well-maintained?

In thinking about this question:

- How will it encourage biodiversity and protect habitats?
- How will it preserve natural sites?
- How will it conserve and enhance natural species?

If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-solent-recreation-mitigation-strategy-dec-17.pdf>

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on public spaces

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B5-Air quality - Will it improve air quality?

In thinking about this question:

- How will it reduce motor vehicle traffic congestion?
- How will it reduce emissions of key pollutants?
- How will it discourage the idling of motor vehicles?
- How will it reduce reliance on private car use?

If you want more information contact Hayley.Trower@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/env-aq-air-quality-plan-outline-business-case.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on air quality

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B6-Transport - Will it improve road safety and transport for the whole community?

In thinking about this question:

- How will it prioritise pedestrians, cyclists and public transport users over users of private vehicles?
- How will it allocate street space to ensure children and older people can walk and cycle safely in the area?
- How will it increase the proportion of journeys made using sustainable and active transport?
- How will it reduce the risk of traffic collisions, and near misses, with pedestrians and cyclists?

If you want more information contact Pam.Turton@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/travel/local-transport-plan-3>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on road safety or transport

How are you going to measure/check the impact of your proposal?

Is your policy/proposal relevant to the following questions?

B7-Waste management - Will it increase recycling and reduce the production of waste?



In thinking about this question:

- How will it reduce household waste and consumption?
- How will it increase recycling?
- How will it reduce industrial and construction waste?

If you want more information contact Steven.Russell@portsmouthcc.gov.uk or go to:

<https://documents.hants.gov.uk/mineralsandwaste/HampshireMineralsWastePlanADOPTED.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on waste or recycling

How are you going to measure/check the impact of your proposal?

C - Regeneration of our city

Yes

No

Is your policy/proposal relevant to the following questions?

C1-Culture and heritage - Will it promote, protect and enhance our culture and heritage?

In thinking about this question:

- How will it protect areas of cultural value?
- How will it protect listed buildings?
- How will it encourage events and attractions?
- How will it make Portsmouth a city people want to live in?

If you want more information contact Claire.Looney@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on culture or heritage

How are you going to measure/check the impact of your proposal?

C - Regeneration of our city

Yes

No

Is your policy/proposal relevant to the following questions?

C2-Employment and opportunities - Will it promote the development of a skilled workforce?

In thinking about this question:

- How will it improve qualifications and skills for local people?
- How will it reduce unemployment?
- How will it create high quality jobs?
- How will it improve earnings?

If you want more information contact Mark.Pembleton@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on skills or employment

How are you going to measure/check the impact of your proposal?

Is your policy/proposal relevant to the following questions?

C3 - Economy - Will it encourage businesses to invest in the city, support sustainable growth and regeneration?

In thinking about this question:

- How will it encourage the development of key industries?
- How will it improve the local economy?
- How will it create valuable employment opportunities for local people?
- How will it promote employment and growth in the city?

If you want more information contact Mark.Pembleton@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

No impact on growth or regeneration

How are you going to measure/check the impact of your proposal?

Q8 - Who was involved in the Integrated impact assessment?

This IIA has been approved by: Ian Maguire, Assistant Director of Regeneration.

Contact number: 02392834299

Date: 01/06/2022

From CABINET held on 21 June 2022

Council Agenda Item 9 (Cabinet minute 83)

Queen Alexandra (QA) Hospital Emergency Ward Support

In making the following recommendation, the Cabinet Resolved that it regretted that Government has not funded the NHS sufficiently to meet its needs.

RECOMMENDED that the recommendations of the report be approved namely to approve:- The granting of £864,354.26 from Community Infrastructure Funding to Portsmouth Hospitals University NHS Trust for the provision of infrastructure in accordance with the Community Infrastructure Levy Regulations 2010 (as amended) ("CIL Regs") to be funded from Capital Infrastructure CIL.

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Agenda Item 10

PORTSMOUTH CITY COUNCIL - PUBLIC NOTICE

OMISSION FROM FORWARD PLAN FOR THE PERIOD COVERING 20 MAY TO 20 AUGUST 2022

NOTICE IS HEREBY GIVEN that at her meeting on Monday 18 July 2022, the Cabinet Member for Climate Change & the Environment will be asked to approve the recommendations in the following report for onward approval at the Full Council meeting on 19 July

A report by the Director of Housing, Neighbourhood and Building Services.

Low Carbon Projects Fund

The purpose of the report is to:

1. Seek approval to borrow for projects that will reduce carbon emissions by financing renewable energy and energy efficiency projects. The projects funded will have a financial return on investment within Prudential borrowing rules.
2. Provide a narrative statement regarding the nature of the projects that will be in scope of this borrowing facility and providing a selection of known examples of the more advanced projects.
3. Show the quantum of carbon reductions possible within the scope of known investable renewable and energy efficiency projects; and how these projects align with the Council's Net Zero Carbon ambitions and strategy.

Any questions about the proposed decision should be addressed to:

James Hill, Director of Housing, Neighbourhoods and Building Services
Tel 023 9283 4266 james.hill@portsmouthcc.gov.uk

This decision is a key decision for the purposes of the Forward Plan as defined in Article 13 of the Constitution but was not included in the Forward Plan covering the period 20 May to 20 August 2022 and is therefore an omission from the Forward Plan. The Chair of the Scrutiny Management Panel has been notified, in accordance with the City Council's Constitution (General Exceptions, section 15). The report also includes the following appendices:

Appendix A - Integrated Impact Assessment.

Urgent action is required to enable capital investments to be made at Lakeside and third-party sites in order to realise income and savings opportunities. The project at Lakeside, in particular, has the potential to begin in advance of next opportunity to get the borrowing facility approved at Council and can start making the authority savings more quickly as a result.

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Agenda Item 11



Portsmouth
CITY COUNCIL

Title of meeting:	Climate Change and the Environment
	Full Council
Date of meeting:	18 th July 2022
	19 th July 2022
Subject:	Low Carbon Projects Fund
Report by:	James Hill - Director for Housing, Neighbourhood and Building Services
Report Author:	Andrew Waggott, Head of Energy Services
	Wayne Layton, Finance Manager
Wards affected:	All
Key decision:	Yes
Full Council decision:	Yes

1. Purpose of report

- 1.1 To seek approval to borrow for projects that will reduce carbon emissions by financing renewable energy and energy efficiency projects. The projects funded will have a financial return on investment within Prudential borrowing rules.
- 1.2 To provide a narrative statement regarding the nature of the projects that will be in scope of this borrowing facility and providing a selection of known examples of the more advanced projects.
- 1.3 To show the quantum of carbon reductions possible within the scope of known investable renewable and energy efficiency projects; and how these projects align with the Council's Net Zero Carbon ambitions and strategy.

2. Recommendations

It is recommended that the Portfolio Holder notes and approves the following recommendations for onward approval at Full Council:

- 2.1 Approves the aims of this borrowing facility in the context of the climate emergency and the Council's net zero carbon ambition.

- 2.2 That subject to a satisfactory financial appraisal that delegated authority is given to the Director of Housing Neighbourhoods and Building Services and the Section 151 Officer, in consultation with the City Solicitor and Portfolio holder for Climate Change and Environment to use Unsupported borrowing to:
- Approve the financing of projects associated with renewable energy
 - Approve the financing of projects associated with energy efficiency
 - Approve the financing of projects associated with other climate change mitigation where there is a clear financial rationale for their implementation
- 2.3 Approves a borrowing facility of up to £30 million to be invested in such projects, subject to financial feasibility and the Council's limit of indebtedness.
- 2.4 Notes that these energy and climate projects may be implemented upon the Council's portfolio of buildings and land; or may be implemented upon the buildings and assets of other organisations in the city.
- 2.5 Notes the Energy Services team will continue to identify and seek external funding opportunities to contribute to these initiatives to reduce the reliance on unsupported borrowing.

3. Background

- 3.1 Portsmouth City Council declared a 'climate emergency' in March 2019 which stated an ambition for all Scope 1, 2 & 3 carbon emissions to be reduced to net zero carbon across Portsmouth by 2030.
- 3.2 A key area of focus should be the energy consumption of buildings in the city, particularly those on the Council's corporate energy contracts, which account for 13,845 tonnes of carbon emissions each year (tCO₂e/a).
- 3.3 Energy costs are an increasingly large proportion of the Council's operational spend. Spikes in energy prices, broadly termed the 'energy crisis' have been seen since September 2021. This has been further compounded by the ongoing war in Ukraine.
- 3.4 The energy market is determined at global, as well as national scale. Market price fluctuations are largely outside of the control of the Council. The best way to ensure that energy expenditure can be kept low, is to reduce energy demand, or generate the power needed from embedded renewable generation.
- 3.5 The Council is just one organisation within the city among many, a lot of whom have significant building portfolios, energy expenditure and resulting emissions. Although many organisations are big energy users, they often focus on their core sector, and



as a result do not have capital budgets to invest into energy efficiency or renewable generation.

- 3.6 The Council has significant experience of having made energy investments in the past. It has operated a PV Investment Fund for solar investments since 2014. As a result, the Council has the largest rooftop investment of any local authority in the UK.
- 3.7 The Council has also used this fund to invest in renewable generation on the roofs of other organisations; academy groups, leisure operators, other local authorities and community centres have all had solar PV systems installed under power purchase agreements (PPAs). PPAs repay the investment to the funder, whilst the client site receives lower-cost, renewable electricity and reduces its carbon emissions accordingly.

4. Reasons for recommendations

- 4.1 The Council wishes to extend its investments in solar and other energy technologies across its own portfolio of buildings, and those of others, subject to a financial business case being evidenced.
- 4.2 The investments made by this borrowing facility will have the potential to create a long-term income and/or savings. Where these investments are made across the Council's own portfolio, savings and/or income will be seen. Where the investments are to third party client sites, the Council will generate income, often over a 25-year term.
- 4.3 As well as the carbon and energy savings within the Council's own portfolio; third party clients have the ability to reduce their carbon emissions and energy expenditure. This has the effect of reducing energy overheads and, dependent upon the technology in focus, may also help to mitigate air quality issues in the city.
- 4.4 This borrowing facility will give officers the confidence to be able to identify opportunities for investment and quickly realise them, subject to the financial appraisal, delegations and consultation with the cabinet member; whether on the Council's building assets or those of their third party clients.
- 4.5 A pipeline of deliverable investments made by access to the borrowing facility will be developed over time, however a number of investable schemes are already developed. The examples below are non-exhaustive, but are designed to show the three major scenarios in which an investment may be made:
- a) the Council's own, operated building
 - b) a Council-owned building, with a third-party operator, or
 - c) a third-party owned and operated building



Opportunity	Estimated Value	Carbon Reduction
<u>Lakeside Northarbour - 4.5MWp solar PV and 2MW battery storage:</u> Large Council-owned business park; solar car park canopies, roof-top solar, battery storage system, tenants' savings. Planning approval granted, grid approval granted, works can commence before the end of 2022.	£11 million	865 tCO ₂ e/a
School/Academy A - Proposed 160kWp roof-mounted solar PV.	£160,000	32 tCO ₂ e/a
Industrial Site A - Proposed 400kWp roof-mounted solar PV.	£400,000	83 tCO ₂ e/a

- 4.6 The borrowing facility should be established to allow for up to £30 million of investments to be made.
- 4.7 The Council is at different stages of discussion and readiness with the various live projects currently in the pipeline. There has also been significant demand and interest received from third party clients, so there is a reasonable expectation that, if some projects were to stall, then other opportunities could be brought forwards.

5. Integrated impact assessment

- 5.1 See Appendix A of this report.

6. Legal implications

- 6.1 The Council has the power under s1 of the Local Government Act 2003 to borrow money for any purpose relevant to its functions under any enactment or for the purposes of the prudent management of its financial affairs. The total amount that the Council may borrow is governed by the requirements of the Prudential Code published by the Chartered Institute of Public Finance and Accountancy (CIPFA).
- 6.2 From a functions perspective and in relation to activity on its own buildings/land, the incidental powers in s111 of the Local Government Act 1972 enables the Council to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or right) which is calculated to



facilitate or is conducive or incidental to any of their functions. In this proposal the Council would be utilising its existing assets to reduce the burden of costs on the council (i.e. through its electricity charges).

- 6.3 In relation to the services to third parties the Council proposes, it is understood that the proposal would see the Council place energy generating equipment (PV etc) on third party property, the agreement of which would need to be secured through a lease agreed between the Council and the property owner. Separately, the Council would enter into a power purchase agreement (a contract) through which the Council would recover from the third party, the Council's investment and borrowing costs in the energy generating equipment.
- 6.4 The Council has broad powers under s 11 of the Local Government (Miscellaneous Provisions) Act 1976 to produce electricity, establish and operate generating stations for that purpose and use, sell or otherwise dispose of electricity produced (although sale is limited to electricity generated by heat). It is understood that the Council is not proposing to directly sell electricity itself.
- 6.5 The Council has broad powers to charge (i.e. impose a charge for the provision of a service on a cost recovery basis) and trade (i.e. do for a commercial purpose anything which the Council is authorised to do for the purpose of carrying on its ordinary functions) under s93 & 95 of the Local Government Act 2003. Where the Council proposes to undertake an activity "for a commercial purpose", then that activity must be done through a company. The proposal here however appears to be based primarily on policy considerations (i.e. addressing the declared climate change emergency) rather than to make for a purely commercial purposes (with any potential profit being incidental to the primary activity), and so would not require a company to be established. The Council should however ensure that this is carefully monitored to ensure compliance with the statutory powers.
- 6.6 The Council will also need to ensure that the activity is structured such that it is not a subsidy and therefore falls foul of the subsidy control rules. It is likely that it would not be considered a subsidy were the 'economic advantage' provided on market terms.

7. Director of Finance's comments

- 7.1 The recommendations within this report are asking for the Portfolio Holder to recommend for onward approval at full Council to grant delegated authority to amend the capital programme to invest in energy efficiency initiatives on City Council owned and other land and buildings not owned by the Council within the Portsmouth region.
- 7.2 Where the Council wishes to invest in energy saving projects on its own land and buildings, and subject to a satisfactory financial appraisal, the Council can invest in projects that support the wider environmental policy of reducing its carbon footprint, funded by Public Works Loans Board (PWLB) Unsupported borrowing.
- 7.3 Recent changes to the PWLB conditions prevent the Council from borrowing for yield. The guidance from the PWLB does however allow the Council to borrow to

invest in energy savings projects where there is a clear policy purpose for the local authority, advancing its environment and climate change commitments, and is not primarily for generating an income. This would apply where the Council is looking to invest in energy projects on land and buildings that it does not own. Income from these types of projects will need to be invested to cross subsidise purchase of land and other environmental projects that the Council wishes to pursue to meet this policy objective, and this will need to be clearly set out in the business case before PWLB borrowing can be accessed.

- 7.4 The report asks for a change to the City Council's capital programme that allows the Council to invest in energy saving schemes, the like of which are described in this report. The change to the capital programme will be to include a line that is for £30m of unsupported borrowing. The Energy Services team will look to ensure that it seeks out other funding other than borrowing and there may be a requirement to amend the capital programme as and when these other sources of funding emerge.
- 7.5 Any project that requires the use of borrowing will be appraised to ensure that it is in line with both the prudential code and in line with recent changes to PWLB guidance, this will be subject to approval of a financial appraisal and business case by the Section 151 officer.

.....
Signed by: James Hill - Director of Housing, Neighbourhood and Building Services

Appendices:

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location
Response to Climate Emergency Strategy	Response to Climate Emergency Strategy appendix A.pdf (portsmouth.gov.uk)
Public Sector Decarbonisation Scheme	Public Sector Decarbonisation Scheme.pdf (portsmouth.gov.uk)
Climate Change Strategy and Carbon Budget for Portsmouth	Climate Change Strategy and Carbon Budget for Portsmouth.pdf

The recommendation(s) set out above were approved/ approved as amended/ deferred/
rejected by on

.....
Signed by:

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Integrated Impact Assessment (IIA)

Integrated impact assessment (IIA) form December 2019

www.portsmouth.gov.uk

The integrated impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies that could impact positively or negatively on the following areas:
 - Communities and safety
 - Regeneration and culture
 - Environment and public space
 - Equality & - Diversity - This can be found in Section A5

Directorate:

Housing, Neighborhood & Building Services

Service, function:

Building Services

Title of policy, service, function, project or strategy (new or old) :

Low Carbon Projects Fund

Type of policy, service, function, project or strategy:

Existing

New / proposed

Changed

What is the aim of your policy, service, function, project or strategy?

To seek approval to borrow for projects that will reduce carbon emissions by providing a borrowing facility to finance renewable energy and energy efficiency projects.

Has any consultation been undertaken for this proposal? What were the outcomes of the consultations? Has anything changed because of the consultation? Did this inform your proposal?

The most developed project: Lakeside North Harbour, tenants were presented with an overview of the proposed project, detailing carbon emission reductions and financial savings that will be made. Overwhelmingly positive feedback from tenants and media (after initial press release).

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A1-Crime - Will it make our city safer?



In thinking about this question:

- How will it reduce crime, disorder, ASB and the fear of crime?
- How will it prevent the misuse of drugs, alcohol and other substances?
- How will it protect and support young people at risk of harm?
- How will it discourage re-offending?

If you want more information contact Lisa.Wills@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-spp-plan-2018-20.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How will you measure/check the impact of your proposal?

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A2-Housing - Will it provide good quality homes?



In thinking about this question:

- How will it increase good quality affordable housing, including social housing?
- How will it reduce the number of poor quality homes and accommodation?
- How will it produce well-insulated and sustainable buildings?
- How will it provide a mix of housing for different groups and needs?

If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/psh-providing-affordable-housing-in-portsmouth-april-19.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A3-Health - Will this help promote healthy, safe and independent living?



In thinking about this question:

- How will it improve physical and mental health?
- How will it improve quality of life?
- How will it encourage healthy lifestyle choices?
- How will it create healthy places? (Including workplaces)

If you want more information contact Dominique.Letouze@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cons-114.86-health-and-wellbeing-strategy-proof-2.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The installation of renewable technologies, batteries, car parking canopies and electric vehicle (EV) charge points will encourage the use of electric vehicles and help reduce the use of petrol/diesel vehicles, reducing air emissions. Installing the infrastructure required for mass EV use will prepare PCC and the City for the increase in EV charging demand before 2030. Any energy efficiency projects decarbonizing heat will reduce air emissions: Nitrogen oxides (NOx). Sulfur dioxide (SO₂). Reduction in air emissions will improve quality of life for residents.

How are you going to measure/check the impact of your proposal?

EV charging will be monitored and quantified using the online charging portal from the supplier to identify increase of EV usage/charging within the City. Liaising with PCC Transport Team to identify any subsequent air quality reduction from monitoring stations. Electrification of heat from gas fired boilers can be quantified by reduction in gas use.

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A4-Income deprivation and poverty-Will it consider income deprivation and reduce poverty?



In thinking about this question:

- How will it support those vulnerable to falling into poverty; e.g., single working age adults and lone parent households?
- How will it consider low-income communities, households and individuals?
- How will it support those unable to work?
- How will it support those with no educational qualifications?

If you want more information contact Mark.Sage@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-homelessness-strategy-2018-to-2023.pdf>

<https://www.portsmouth.gov.uk/ext/health-and-care/health-joint-strategic-needs-assessment>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A5-Equality & diversity - Will it have any positive/negative impacts on the protected characteristics?



In thinking about this question:

- How will it impact on the protected characteristics-Positive or negative impact (Protected characteristics under the Equality Act 2010, Age, disability, race/ethnicity, Sexual orientation, gender reassignment, sex, religion or belief, pregnancy and maternity, marriage and civil partnership,socio-economic)
- What mitigation has been put in place to lessen any impacts or barriers removed?
- How will it help promote equality for a specific protected characteristic?

If you want more information contact gina.perryman@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cmu-equality-strategy-2019-22-final.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B1-Carbon emissions - Will it reduce carbon emissions?



In thinking about this question:

- How will it reduce greenhouse gas emissions?
- How will it provide renewable sources of energy?
- How will it reduce the need for motorised vehicle travel?
- How will it encourage and support residents to reduce carbon emissions?

If you want more information contact Tristan.thorn@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cmu-sustainability-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Significant carbon reductions possible within the scope of investable renewable and energy efficiency projects. These projects align with the Council's Net Zero Carbon ambitions and strategy. These projects will reduce the dependency of grid supplied (and thus reduce carbon emissions) energy through the generation of renewable energy.

How are you going to measure/check the impact of your proposal?

Annual reporting through data analysis of renewable generation and grid supplied energy across sites.

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B2-Energy use - Will it reduce energy use?



In thinking about this question:

- How will it reduce water consumption?
- How will it reduce electricity consumption?
- How will it reduce gas consumption?
- How will it reduce the production of waste?

If you want more information contact Triston.thorn@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

<https://democracy.portsmouth.gov.uk/documents/s24685/Home%20Energy%20Appendix%201%20-%20Energy%20and%20water%20at%20home%20-%20Strategy%202019-25.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Renewable technology installations will allow for sites to generate their own energy and the installation of energy efficiency measures will reduce each site's dependency on grid supplied energy. Depending on the scope of the project, each site's energy consumption levels will reduce significantly.

B - Environment and climate change

Yes

No

How are you going to measure/check the impact of your proposal?

Annual data analysis allowing for the comparison of grid supplied energy usage and renewable generation before and after project completion.

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B3 - Climate change mitigation and flooding-Will it proactively mitigate against a changing climate and flooding?



In thinking about this question:

- How will it minimise flood risk from both coastal and surface flooding in the future?
- How will it protect properties and buildings from flooding?
- How will it make local people aware of the risk from flooding?
- How will it mitigate for future changes in temperature and extreme weather events?

If you want more information contact Tristan.thorn@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/env-surface-water-management-plan-2019.pdf>

<https://www.portsmouth.gov.uk/ext/documents-external/cou-flood-risk-management-plan.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

In line with PCC's Net Zero Carbon 2030 target, these projects will reduce the dependency (and usage) on fossil fuels from grid supplied energy, helping mitigate the impact of climate change. Fossil fuels are the leading cause for climate change.

How are you going to measure/check the impact of your proposal?

Carbon emission reporting based on annual energy consumption from PCC's sites. Comparisons to be made from before and after projects have been completed.

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B4-Natural environment-Will it ensure public spaces are greener, more sustainable and well-maintained?



In thinking about this question:

- How will it encourage biodiversity and protect habitats?
- How will it preserve natural sites?
- How will it conserve and enhance natural species?

If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-solent-recreation-mitigation-strategy-dec-17.pdf>

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Renewable technology installations and energy efficiency improvement measures will help mitigate the impact of climate change. Climate change has a direct impact on species and their habitats. These projects will ensure the impact on biodiversity is minimized.

How are you going to measure/check the impact of your proposal?

Ecological impact reports carried out prior to works commencement. Approval from Natural England required before works commence.

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B5-Air quality - Will it improve air quality?



In thinking about this question:

- How will it reduce motor vehicle traffic congestion?
- How will it reduce emissions of key pollutants?
- How will it discourage the idling of motor vehicles?
- How will it reduce reliance on private car use?

If you want more information contact Hayley.Trower@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/env-aq-air-quality-plan-outline-business-case.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The installation of renewable technologies, batteries, car parking canopies and electric vehicle (EV) charge points will encourage the use of electric vehicles and help reduce the use of petrol/diesel vehicles. Installing the infrastructure required for mass EV use will prepare PCC and the City for the increase in EV charging demand before 2030. Any energy efficiency projects decarbonizing heat will reduce air emissions: Nitrogen oxides (NOx). Sulfur dioxide (SO2).

How are you going to measure/check the impact of your proposal?

EV charging will be monitored and quantified using the online charging portal from the supplier to identify increase of EV usage/charging within the City. Liaising with PCC Transport Team to identify any subsequent air quality reduction from monitoring stations. Electrification of heat from gas fired boilers can be quantified by reduction in gas use.

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B6-Transport - Will it improve road safety and transport for the whole community?



In thinking about this question:

- How will it prioritise pedestrians, cyclists and public transport users over users of private vehicles?
- How will it allocate street space to ensure children and older people can walk and cycle safely in the area?
- How will it increase the proportion of journeys made using sustainable and active transport?
- How will it reduce the risk of traffic collisions, and near misses, with pedestrians and cyclists?

If you want more information contact Pam.Turton@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/travel/local-transport-plan-3>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The installation of renewable technologies, batteries, car parking canopies and electric vehicle (EV) charge points will encourage the use of electric vehicles and help reduce the use of petrol/diesel vehicles, encouraging more sustainable travel.

B - Environment and climate change

Yes

No

How are you going to measure/check the impact of your proposal?

EV charging usage will be monitored and quantified using the online charging portal from the supplier to identify increase of EV usage/charging within the City.

Is your policy/proposal relevant to the following questions?

B7-Waste management - Will it increase recycling and reduce the production of waste?



In thinking about this question:

- How will it reduce household waste and consumption?
- How will it increase recycling?
- How will it reduce industrial and construction waste?

If you want more information contact Steven.Russell@portsmouthcc.gov.uk or go to:

<https://documents.hants.gov.uk/mineralsandwaste/HampshireMineralsWastePlanADOPTED.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

How are you going to measure/check the impact of your proposal?

C - Regeneration of our city

Yes

No

Is your policy/proposal relevant to the following questions?

C1-Culture and heritage - Will it promote, protect and enhance our culture and heritage?



In thinking about this question:

- How will it protect areas of cultural value?
- How will it protect listed buildings?
- How will it encourage events and attractions?
- How will it make Portsmouth a city people want to live in?

If you want more information contact Claire.Looney@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The proposed project at Lakeside North Harbour is one of the largest installations of solar car park canopies at a business park in Europe. The project's press releases have garnered significant media attention, with overwhelmingly positive feedback received from members of the public, tenants and press.

How are you going to measure/check the impact of your proposal?

Analysing press release comments from the public when projects are announced, holding consortiums if required, depending on the site.

C - Regeneration of our city

Yes

No

Is your policy/proposal relevant to the following questions?

C2-Employment and opportunities - Will it promote the development of a skilled workforce?



In thinking about this question:

- How will it improve qualifications and skills for local people?
- How will it reduce unemployment?
- How will it create high quality jobs?
- How will it improve earnings?

If you want more information contact Mark.Pembleton@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Our contractors employ sub-contractors who live in the City of Portsmouth and the PO postcode, improving lifestyle, job opportunities within the community. Due to the nature of the works proposed, the opportunity for high quality jobs are available for Portsmouth residents. Contractors often run an apprentice program to ensure young adults are given the opportunity to work within the energy sector.

The Lakeside North Harbour and other potential projects covered in this program will reduce the operational costs of the sites, becoming more financially and commercially viable entities.

How are you going to measure/check the impact of your proposal?

Monitoring a project's Principal Contractor's use of sub-contractors.

Lakeside North Harbour void space (e.g., unlet areas) can be monitored post project to identify if the reduced operational cost and more sustainable site is more attractive to prospective tenants.

Is your policy/proposal relevant to the following questions?

C3 - Economy - Will it encourage businesses to invest in the city, support sustainable growth and regeneration?



In thinking about this question:

- How will it encourage the development of key industries?
- How will it improve the local economy?
- How will it create valuable employment opportunities for local people?
- How will it promote employment and growth in the city?

If you want more information contact Mark.Pembleton@portsmouthcc.gov.uk or go to:

<https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf>

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Our contractors create valuable employment opportunities for local Portsmouth people. This in turn promotes growth in the city. Our frameworks also give opportunities to local contractors and sub-contractors to work for Portsmouth City Council.

How are you going to measure/check the impact of your proposal?

Q8 - Who was involved in the Integrated impact assessment?

Owen Hughes - Energy Officer
Gareth Williams - Energy Manager

This IIA has been approved by:

James Hill - Director of Housing, Neighborhood & Building Services

Contact number:

02392 688606

Date:

30/06/2022

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Agenda Item 13



Portsmouth
CITY COUNCIL

**QUESTIONS FOR THE CABINET OR CHAIR
UNDER STANDING ORDER NO 17.**

ORDINARY CITY COUNCIL MEETING – 19 JULY 2022

QUESTION NO 1

FROM: COUNCILLOR KIRSTY MELLOR

**TO REPLY: LEADER OF THE COUNCIL
COUNCILLOR GERALD VERNON-JACKSON**

Can the leader of the council update us as to what is happening with the £100,000 Equalities initiatives fund secured by the Labour group as part of the annual budget decision earlier this year ?

QUESTION NO 2

FROM: COUNCILLOR CHARLOTTE GERADA

**TO REPLY: CABINET MEMBER FOR CLIMATE CHANGE AND
ENVIRONMENT
COUNCILLOR KIMBERLY BARRETT**

Can the Cabinet Member for Climate Change & Environment explain why she amended the criteria and application process for the 'Greening the City Fund' while an application was already in train under the existing framework and when two projects - in Cosham and Charles Dickens - have already received funding from this fund?

QUESTION NO 3

FROM: COUNCILLOR TOM COLES

TO REPLY: CABINET MEMBER FOR TRAFFIC & TRANSPORTATION
COUNCILLOR LYNNE STAGG

Following the publication of the resident consultation regarding parking in the area between St Mary's Road and New Road, and the responses in favour of implementing a Resident's Parking Zone, can the Cabinet Member confirm when the process will begin?

QUESTION NO 4

FROM: COUNCILLOR RYAN BRENT

TO REPLY: CABINET MEMBER FOR PLANNING POLICY & CITY
DEVELOPMENT
COUNCILLOR LEE HUNT

Could the cabinet member outline the oversight and information provided to the council about empty properties and corporate assets (residential and commercial) in addition to policies that facilitate the reduction in empty properties and promote appropriate development?

QUESTION NO 5

FROM: COUNCILLOR GRAHAM HEANEY

TO REPLY: LEADER OF THE COUNCIL
COUNCILLOR GERALD VERNON-JACKSON

Can the leader briefly outline the progress made in implementing the action plan in response to the recommendations of the LGA Peer Review in 2021 ?